



**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

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ANNUAL FINANCIAL REPORT

For the Year Ended April 30, 2020



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NORTH CHICAGO, ILLINOIS  
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## **INTRODUCTORY SECTION**

**Foss Park District**

LIST OF PRINCIPAL OFFICIALS

April 30, 2020

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Board of Commissioners

Kenneth Robinson, President

Dr. Donna King  
Commissioner

Vance Wyatt  
Vice-President/Treasurer

Yetta Little  
Commissioner

Johnny Johnson  
Commissioner

\*\*\*\*\*

Kari Cowart

Executive Director of Parks and Recreation

Pamela Johnson  
Superintendent of Recreation

Robert Winter  
Superintendent of Grounds/Maintenance

Bradley Skof  
Business Manager

Gabriel Monroe  
Golf Course Manager

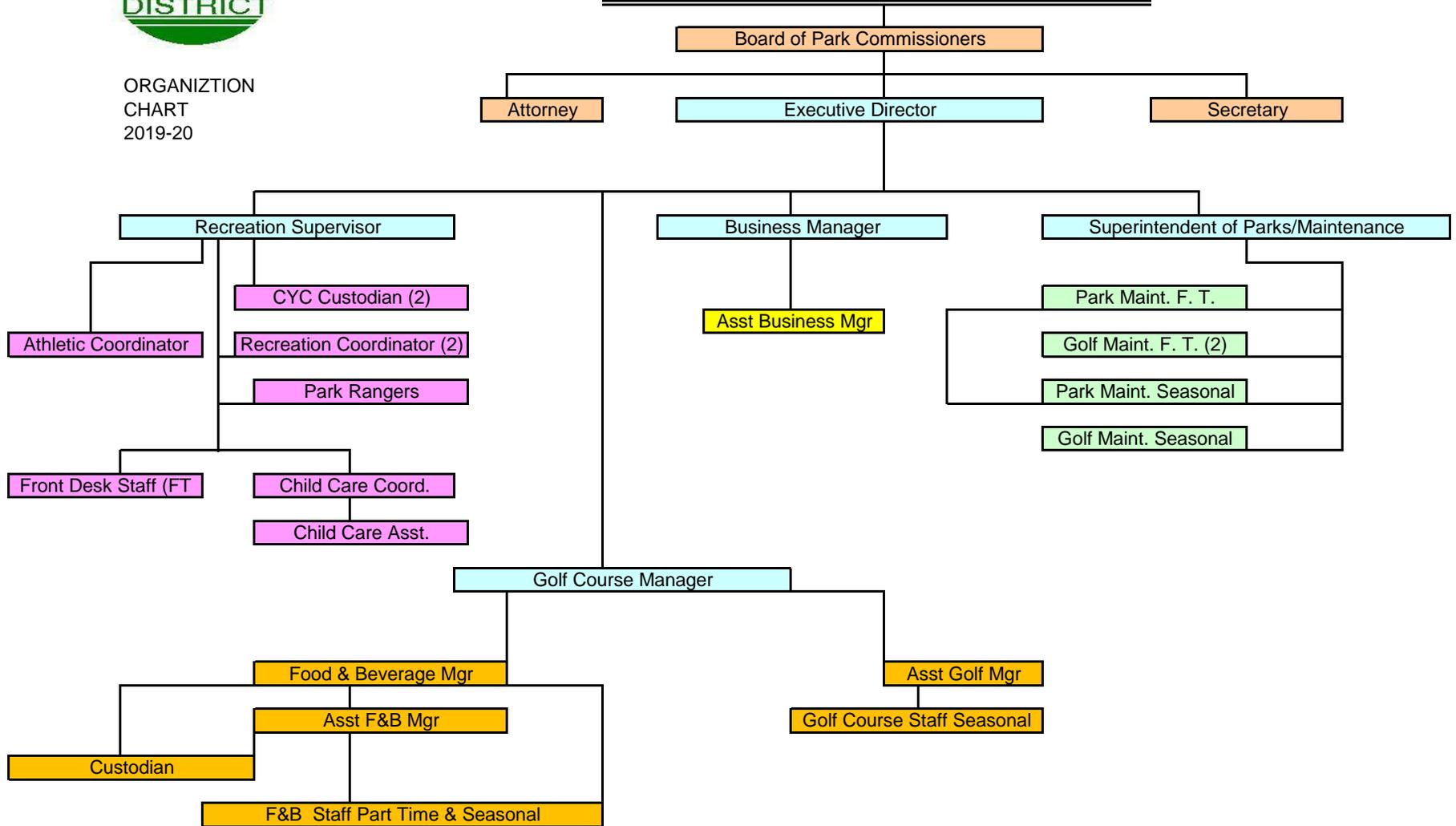
Michael Herring  
Food & Beverage Manager



ORGANIZATION  
CHART  
2019-20

2020

Residents of the Foss Park District



## **FINANCIAL SECTION**

1415 West Diehl Road, Suite 400  
Naperville, IL 60563  
630.566.8400

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## **INDEPENDENT AUDITOR'S REPORT**

Members of the Board of Commissioners  
Foss Park District  
North Chicago, Illinois

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Foss Park District (the District), as of and for the year ended April 30, 2020, and the related notes to financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

The District's management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting for the governmental activities and the business-type activities and cash basis of accounting for the major governmental fund and the aggregate remaining fund described in Note 1; this includes determining that the modified cash basis of accounting and cash basis of accounting are acceptable bases for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information as of April 30, 2020, and the respective changes in financial position - modified cash basis, and, where applicable, cash flows thereof for the year then ended on the bases of accounting described in Note 1.

## **Basis of Accounting**

We draw attention to Note 1 in the notes to financial statements, which describes the bases of accounting. The government-wide financial statements and the enterprise fund statements are prepared on a modified cash basis of accounting and the governmental fund financial statements are presented on the cash basis of accounting, which are comprehensive bases of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, management's discussion and analysis, supplementary information, and the other supplementary information schedules listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and were derived from and relate directly to the underlying accounting records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the financial statements as a whole.

The introductory section, management's discussion and analysis and supplementary information have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

*Sikich LLP*

Naperville, Illinois  
September 9, 2020

**GENERAL PURPOSE EXTERNAL  
FINANCIAL STATEMENTS**

# **Foss Park District**

## **Management's Discussion and Analysis**

### **April 30, 2020**

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The Foss Park District (the "District") Management's Discussion and Analysis is designed to: (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the District's financial activity, (3) identify changes in the District's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget), and (5) identify individual fund issues or concerns.

The Management's Discussion and Analysis (MD&A) is an element of the governmental reporting model adopted by the Governmental Accounting Standards Board (GASB). Certain comparative information between the current year and the prior year is required to be presented in the MD&A. Since the MD&A is designed to focus on the current year's activities, resulting changes, and currently known facts, please read it in conjunction with the District's modified cash basis financial statements (beginning on page 4).

#### **Financial Highlights**

- The District's financial status remains stable, as the District concluded the fiscal year with a positive net position balance. Overall revenues for all governmental and business-type activities this past year were \$3,019,441 with expenses being \$2,729,255, for an increase in net position of \$290,186.
- Real estate and replacement taxes collected were \$1,810,714 and \$169,311 respectively, an increase of \$2,812 and \$30,709, respectively, over the previous year.
- Recreation program receipts were \$163,410, and expenses were \$133,188. Recreation program expenses include \$90,316 of depreciation expense. Depreciation expense charged to general government and park maintenance activities totaled \$16,142 and \$12,007, respectively.
- Golf course charges for services revenues were \$682,324 for the year, which is a decrease of \$107,760. Other golf revenues included \$318,295 in transfers from governmental activities. Golf course expenses were \$1,189,989, which included \$194,231 of depreciation expense.
- The District continues to commit resources toward maintaining and improving parks, playgrounds, and facilities. In fiscal year 2020, \$12,023 was spent on capital outlay for the District's facilities and equipment.
- The District's outstanding long-term debt was \$1,100,000 at April 30, 2020, which is a decrease from last year's balances of existing debt.

#### **Overview of the Financial Statements**

The Management's Discussion and Analysis introduces the District's basic modified cash basis financial statements. The basic financial statements include: (1) government-wide financial statements, (2) enterprise fund financial statements, and (3) notes to the financial statements. The District also includes in this report additional information to supplement the basic financial statements.

#### **Government-wide Financial Statements**

The District's annual financial report includes two government-wide financial statements. These statements provide both long-term and short-term information about the District's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector, with its basis in a modified cash basis accounting and elimination or reclassification of internal activities.

# Foss Park District Management's Discussion and Analysis April 30, 2020

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The first of these government-wide statements is the *Statement of Net Position*. This is the District-wide statement of financial position presenting information that includes all of the District's assets and liabilities, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Evaluation of the overall health of the District would extend to other nonfinancial factors, such as diversification of the taxpayer base or the condition of the District's capital assets, in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities* which reports how the District's net position changed during the current fiscal year. All current year revenues and expenses are included based on being collected or paid in the fiscal year (i.e. modified cash basis). An important purpose of the design of the *Statement of Activities* is to show the financial reliance of the District's distinct activities or functions on revenues provided by the District's taxpayers.

Both government-wide financial statements distinguish governmental activities of the District that are principally supported by taxes and intergovernmental revenues, such as grants, from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general administration, park maintenance, and recreational programs. The government-wide financial statements are presented on pages 3 through 5 of this report.

## **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The District uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the District's most significant funds rather than the District as a whole. Major funds are separately reported while all others are combined in a single aggregated presentation. Individual fund data for non-major funds is provided in the form of combining statements in a later section of this report.

The District has two types of funds:

*Governmental funds* are reported in the modified cash basis fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different, with fund statements providing a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of available resources and balances of resources available at the end of the year. They are useful in evaluating annual financial requirements of governmental programs and the commitment of available resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental funds statement of assets and liabilities arising from cash transactions and the governmental funds statement of revenues collected, expenditures paid, and changes in fund balances (deficits) provide a reconciliation to assist in understanding the differences between these two perspectives.

# **Foss Park District Management's Discussion and Analysis April 30, 2020**

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Budgetary comparison statements are included in the required supplementary information for the General Fund and major special revenue funds. Budgetary comparison schedules for the other funds can be found in a later section of this report. These statements and schedules demonstrate compliance with the District's adopted annual appropriated budget.

The basic governmental fund financial statements are presented starting on page 6 of this report.

*Proprietary funds* are reported in the modified cash basis fund financial statements and are used to account for activities similar to those provided in the private sector. Goods or services from these activities are provided to outside parties or customers. The District charges these customers fees to offset the cost of providing the respective service. The District's only proprietary fund is the Golf Course Fund.

Proprietary fund statements provide both long-term and short-term financial information consistent with the focus provided by the government-wide financial statements, but with more details.

The basic proprietary fund financial statements are presented starting on page 11 of this report.

## **Notes to the Financial Statements**

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 15 of this report.

## **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's progress in funding its obligation to provide pension benefits to its employees, and budgetary comparisons. Supplementary Information can be found on pages 37 and 38 of this report.

Major funds are reported in the basic financial statements as discussed. Combining and individual statements and schedules for non-major funds are presented in a subsequent section of this report beginning on page 50.

## **Government-wide Financial Analysis**

Over time, changes in net position may be observed and used to discuss the changing financial position of the District as a whole. Approximately seventy-four percent of the District's total net position reflects its investment in capital assets (e.g. land, buildings, vehicles, and equipment), net of related debt. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

**Foss Park District  
Management's Discussion and Analysis  
April 30, 2020**

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**Foss Park District's Net Position – Modified Cash Basis**

|  | <u>Governmental Activities</u> |                       |
|--|--------------------------------|-----------------------|
|  | <u>April 30, 2020</u>          | <u>April 30, 2019</u> |
| <b><u>Assets:</u></b>                  |                                |                       |
| Current assets                         | \$2,309,737                    | \$1,853,462           |
| Capital assets – not being depreciated | 610,106                        | 610,106               |
| Capital assets – net of depreciation   | <u>1,256,478</u>               | <u>1,349,996</u>      |
| Total assets                           | <u>4,176,321</u>               | <u>3,813,564</u>      |
| <b><u>Liabilities:</u></b>             |                                |                       |
| Current liabilities                    | 550,843                        | 527,642               |
| Noncurrent liabilities                 | <u>1,100,000</u>               | <u>1,240,000</u>      |
| Total liabilities                      | <u>1,650,843</u>               | <u>1,767,642</u>      |
| <b><u>Net position:</u></b>            |                                |                       |
| Net investment in capital assets       | 1,462,441                      | 896,594               |
| Restricted                             | 968,332                        | 1,213,505             |
| Unrestricted                           | <u>94,705</u>                  | <u>(64,177)</u>       |
| Total net position                     | <u>\$2,525,478</u>             | <u>\$2,045,922</u>    |

|                                      | <u>Business-type Activities</u> |                       |
|--------------------------------------|---------------------------------|-----------------------|
|                                      | <u>April 30, 2020</u>           | <u>April 30, 2019</u> |
| <b><u>Assets:</u></b>                |                                 |                       |
| Current assets                       | \$ 122,537                      | \$ 112,447            |
| Capital assets – not depreciated     | 1,491,429                       | 1,491,429             |
| Capital assets – net of depreciation | <u>1,904,459</u>                | <u>2,098,690</u>      |
| Total assets                         | <u>3,518,425</u>                | <u>3,702,566</u>      |
| <b><u>Liabilities:</u></b>           |                                 |                       |
| Current liabilities                  | 7,275                           | 2,046                 |
| Noncurrent Liabilities               | <u>-</u>                        | <u>-</u>              |
| Total liabilities                    | <u>7,275</u>                    | <u>2,046</u>          |
| <b><u>Net position:</u></b>          |                                 |                       |
| Net investment in capital assets     | 3,395,888                       | 3,590,119             |
| Unrestricted                         | <u>115,262</u>                  | <u>110,401</u>        |
| Total net position                   | <u>\$3,511,150</u>              | <u>\$3,700,520</u>    |

**Foss Park District  
Management's Discussion and Analysis  
April 30, 2020**

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**Statement of Activities – Modified Cash Basis**

|                                  | <u>Governmental Activities</u> |                       |
|----------------------------------|--------------------------------|-----------------------|
|                                  | <u>April 30, 2020</u>          | <u>April 30, 2019</u> |
| <b><u>Revenues:</u></b>          |                                |                       |
| Real estate taxes                | \$1,810,714                    | \$1,807,902           |
| Intergovernmental Revenue        | 169,311                        | 138,602               |
| Charges for services             | 150,855                        | 135,504               |
| Grants and contributions         | 14,135                         | 3,542                 |
| Interest                         | 37,372                         | 36,554                |
| Miscellaneous                    | <u>154,730</u>                 | <u>181,788</u>        |
| Total                            | <u>2,337,117</u>               | <u>2,303,892</u>      |
| <b><u>Expenses:</u></b>          |                                |                       |
| General administration           | 1,132,051                      | 1,142,134             |
| Park maintenance                 | 214,321                        | 245,960               |
| Recreation programs              | 133,188                        | 121,268               |
| Interest                         | 59,706                         | 60,039                |
| Transfers                        | <u>318,295</u>                 | <u>370,937</u>        |
| Total                            | <u>1,857,561</u>               | <u>1,940,338</u>      |
| Change in net position           | 479,556                        | 363,554               |
| Net position - beginning of year | <u>2,045,922</u>               | <u>1,682,368</u>      |
| Net position - end of year       | <u>\$2,525,478</u>             | <u>\$ 2,045,922</u>   |

|                                | <u>Business-type Activities</u> |                       |
|--------------------------------|---------------------------------|-----------------------|
|                                | <u>April 30, 2020</u>           | <u>April 30, 2019</u> |
| <b><u>Revenues:</u></b>        |                                 |                       |
| Charges for services           | 682,324                         | 790,084               |
| Grants and contributions       | -0-                             | -0-                   |
| Transfers in                   | <u>318,295</u>                  | <u>370,937</u>        |
| Total                          | <u>1,000,619</u>                | <u>1,161,021</u>      |
| <b><u>Expenses:</u></b>        |                                 |                       |
| Golf course                    | <u>1,189,989</u>                | <u>1,326,227</u>      |
| Change in net position         | (189,370)                       | (165,206)             |
| Net position-beginning of year | <u>3,700,520</u>                | <u>3,865,426</u>      |
| Net position - end of year     | <u>\$3,511,150</u>              | <u>\$3,700,520</u>    |

**Foss Park District  
Management's Discussion and Analysis  
April 30, 2020**

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**Financial Highlights**

Revenues for governmental and business-type activities, excluding capital contributions, decreased by approximately 2% in fiscal year 2020 primarily due to an decrease in receipts from business-type activities (golf course) this fiscal year. In addition, due to the planned increase in property taxes collected in the General Corporate fund, with no property taxes levied for Illinois Municipal Retirement Fund and Public Liability Fund Insurance purposes, the Park District was able to repay advances by the Illinois Municipal Retirement, Capital and Public Liability Insurance funds to the General Corporate fund, in the amount of \$506,172, thereby paying off all borrowed amounts.

**Budgetary Highlights**

The Foss Park District's Business Office requests that various Department heads submit fiscal year budget for revenue and planned expenditures be submitted before the fiscal year begins on May 1<sup>st</sup>. This information is compiled and presented to the Executive Director, prior to presentation to the Board of Commissioners. The proposed budget for the fiscal year is then made available for public viewing thirty days prior to approval at the Board meeting. The budget is voted on by the full Board of Commissioners after the Budget and Appropriation hearing. The approved budget is then filed with the County Clerk.

General Fund:

Total revenues in the General Corporate Fund were 2.6% over the budgeted total of \$1,085,355. An increase in both intergovernmental receipts and investment income were factors as was other income was higher than expected.

General administration expenses were \$30,561 below budget as the District continues to utilize in-house expertise to reduce reliance on outsourcing services, with better managed increases in employee health-related costs as well. The District has also seen significant savings in communication and utility costs by "shopping" for better service agreements.

Park maintenance expenses were under budget by \$29,711. Savings were in the maintenance areas, where the District was able to find means of using existing assets to complete the necessary maintenance of buildings and parks - even as costs of herbicides and chemicals exceeded budgeted estimates. Overall expenses for both areas were about 9% below budget.

Recreation Fund:

Revenues for programs and rentals were under budget expectations by \$14,232. This was a result of a decrease in rental income as well as in expected contributions and donations. In addition, the total revenue for this fund was about 2% under budget.

Expenditures were under budget by 16%, due to the careful use of District assets when providing programming options to the public as well as a short-term staff shortage.

# **Foss Park District Management's Discussion and Analysis April 30, 2020**

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## **Financial Analysis of the District's Funds**

### Governmental Funds

Governmental funds as reported in the statements are displayed to assess the spendable resources for current and future Park District operations. Governmental funds reported an ending total fund balance of \$2,270,364, which represents an increase over last year of \$448,184. Primarily, this was due to the increase of property tax levy and also higher interest returns on assets.

### Major Governmental Funds

The General Corporate, Recreation, Special Recreation, Capital Improvements, and Bond and Interest funds are the major governmental funds of the Park District.

The General Corporate Fund had a fund balance at the end of the fiscal year of \$348,583, resulting from a planned excess of revenues collected over expenses paid. This was due to an increase in the property tax levy in order to finish paying off all borrowed funds.

The Recreation Fund had a fund balance at the end of the fiscal year of \$117,591, which was a decrease of \$20,555. This was due to a decrease in the tax levy.

The Special Recreation Fund had a fund balance of \$697,049 at the end of the fiscal year, which was an increase of \$2,613. This was due to a fewer expenditures than anticipated in the budget.

The Capital Improvements Fund's fund balance at the end of the fiscal year was \$835,858, which was an increase of \$163,006. This was due to a bond sold.

The Bond and Interest Fund's fund balance at the end of the fiscal year was \$6,961, which was an increase of \$3,993. This was due to the timing of payments vs. receipts in the fiscal year.

Some of the District's funds have been operating with advances from other funds in order to maintain services to the general public. Advances from the other funds totaled \$462,243 as of April 30, 2020. The detail of the advances is shown on pages 27 through 28 of this report.

### **Capital Assets**

Net capital assets decreased approximately \$115,994 in the current year. This was a result primarily of depreciation expense and expensed out construction in process.

# **Foss Park District Management's Discussion and Analysis April 30, 2020**

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## **Debt Administration**

As of April 30, 2020, the Park District has an outstanding general obligation bonds issue of \$371,470. This obligation is due and payable within one year. In addition there is outstanding an alternate revenue bond of \$2,000,000. The current balance being \$1,110,000 The Bond and Interest Fund had a fund balance of \$6,961. The remainder will be paid through future real estate tax collections.

## **Factors Bearing on the District's Future**

The General Corporate fund had a significant deficit fund balance, having incurred operating deficits for several years. The District has restructured its real estate tax levy to allow this deficit to be paid in full at the conclusion of this fiscal year.

In March 2020, the governor declared a state of emergency due to the COVID-19 virus. The economic impact of the State of Illinois' Executive Order imposing "stay at home" restrictions may be widespread and may last for several years. As a result, the District has already begun planning for the decline in revenues and increase in expenditures that will impact the District in FY2021 and possibly beyond. Management believes that the financial position of the District heading into this event allow it to adapt to any financial impact in FY2021. Management will continue to carefully monitor the situation and evaluate its options for this and following years' budgetary position as the situation continues to unfold.

## **Contacting the District's Financial Management**

This financial report is designed to provide a general overview of the District's finances, comply with finance-related laws and regulations, and demonstrate the District's commitment to public accountability. If you have any questions about this report, or would like to request additional information, please contact the Executive Director, Business Manager or Board President, Foss Park District, 1730 Lewis Avenue, North Chicago, Illinois 60064.

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

STATEMENT OF NET POSITION - MODIFIED CASH BASIS

April 30, 2020

|   | <b>Primary Government</b>          |                                     |                     |
|---|------------------------------------|-------------------------------------|---------------------|
|   | <b>Governmental<br/>Activities</b> | <b>Business-Type<br/>Activities</b> | <b>Total</b>        |
| <b>ASSETS</b>   |                                    |                                     |                     |
| Cash and cash equivalents   | \$ 1,226,703                       | \$ 2,600                            | \$ 1,229,303        |
| Investments   | 1,083,034                          | -                                   | 1,083,034           |
| Inventory   | -                                  | 119,937                             | 119,937             |
| Land and other capital assets<br>not being depreciated                | 610,106                            | 1,491,429                           | 2,101,535           |
| Capital assets being depreciated<br>(net of accumulated depreciation) | 1,256,478                          | 1,904,459                           | 3,160,937           |
| Total assets  | 4,176,321                          | 3,518,425                           | 7,694,746           |
| <b>LIABILITIES</b>  |                                    |                                     |                     |
| Deposits  | 10,000                             | 7,275                               | 17,275              |
| Payroll withholdings  | 29,373                             | -                                   | 29,373              |
| Noncurrent liabilities  |                                    |                                     |                     |
| Due within one year   | 511,470                            | -                                   | 511,470             |
| Due in more than one year   | 1,100,000                          | -                                   | 1,100,000           |
| Total liabilities   | 1,650,843                          | 7,275                               | 1,658,118           |
| <b>NET POSITION</b>   |                                    |                                     |                     |
| Net investment in capital assets                                      | 1,462,441                          | 3,395,888                           | 4,858,329           |
| Restricted for  |                                    |                                     |                     |
| Special needs   | 697,049                            | -                                   | 697,049             |
| Pension payments  | 142,231                            | -                                   | 142,231             |
| Liability   | 94,687                             | -                                   | 94,687              |
| Debt service  | 6,961                              | -                                   | 6,961               |
| Police  | 27,404                             | -                                   | 27,404              |
| Unrestricted  | 94,705                             | 115,262                             | 209,967             |
| <b>TOTAL NET POSITION</b>   | <b>\$ 2,525,478</b>                | <b>\$ 3,511,150</b>                 | <b>\$ 6,036,628</b> |

See accompanying notes to financial statements.

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the Year Ended April 30, 2020

| <b>FUNCTIONS/PROGRAMS</b>       | <b>Expenses</b>     | <b>Program Revenues</b>         |   |   |
|---------------------------------|---------------------|---------------------------------|---|---|
|                                 |                     | <b>Charges<br/>for Services</b> | <b>Operating<br/>Grants and<br/>Contributions</b> | <b>Capital<br/>Grants and<br/>Contributions</b> |
| <b>PRIMARY GOVERNMENT</b>       |                     |                                 |   |   |
| Governmental Activities         |                     |                                 |   |   |
| General government              | \$ 1,132,051        | \$ 1,580                        | \$ -  | \$ -  |
| Park maintenance                | 214,321             | -                               | -   | -   |
| Recreation programs             | 133,188             | 149,275                         | 14,135  | -   |
| Interest                        | 59,706              | -                               | -   | -   |
| Total governmental activities   | 1,539,266           | 150,855                         | 14,135  | -   |
| Business-Type Activities        |                     |                                 |   |   |
| Golf course                     | 1,189,989           | 682,324                         | -   | -   |
| <b>TOTAL PRIMARY GOVERNMENT</b> | <b>\$ 2,729,255</b> | <b>\$ 833,179</b>               | <b>\$ 14,135</b>                                  | <b>\$ -</b>                                     |

|                               | <b>Net (Expense) Revenue and Change in Net Position</b> |                                     |                     |
|-------------------------------|---|-------------------------------------|---------------------|
|                               | <b>Primary Government</b>                               |                                     |                     |
|                               | <b>Governmental<br/>Activities</b>                      | <b>Business-Type<br/>Activities</b> | <b>Total</b>        |
|                               | \$ (1,130,471)  | \$ -                                | \$ (1,130,471)      |
|                               | (214,321)   | -                                   | (214,321)           |
|                               | 30,222  | -                                   | 30,222              |
|                               | (59,706)  | -                                   | (59,706)            |
|                               | (1,374,276)   | -                                   | (1,374,276)         |
|                               | -   | (507,665)                           | (507,665)           |
|                               | (1,374,276)   | (507,665)                           | (1,881,941)         |
| General Revenues              |   |                                     |                     |
| Taxes                         |   |                                     |                     |
| Real estate taxes             | 1,810,714   | -                                   | 1,810,714           |
| Replacement taxes             | 169,311   | -                                   | 169,311             |
| Investment income             | 37,372  | -                                   | 37,372              |
| Miscellaneous                 | 154,730   | -                                   | 154,730             |
| Transfers                     | (318,295)   | 318,295                             | -                   |
| Total                         | 1,853,832   | 318,295                             | 2,172,127           |
| CHANGE IN NET POSITION        | 479,556   | (189,370)                           | 290,186             |
| NET POSITION, MAY 1           | 2,045,922   | 3,700,520                           | 5,746,442           |
| <b>NET POSITION, APRIL 30</b> | <b>\$ 2,525,478</b>                                     | <b>\$ 3,511,150</b>                 | <b>\$ 6,036,628</b> |

See accompanying notes to financial statements.

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES  
ARISING FROM CASH TRANSACTIONS  
GOVERNMENTAL FUNDS

April 30, 2020

|  | General<br>Corporate | Recreation        | Special<br>Recreation | Capital<br>Improvements | Bond<br>and<br>Interest | Nonmajor<br>Governmental | Total<br>Governmental<br>Funds |
|--|----------------------|-------------------|-----------------------|-------------------------|-------------------------|--------------------------|--------------------------------|
| <b>ASSETS</b>                                  |                      |                   |                       |                         |                         |                          |                                |
| Cash and cash equivalents                      | \$ 120,171           | \$ 117,591        | \$ 234,806            | \$ 482,882              | \$ 6,961                | \$ 264,292               | \$ 1,226,703                   |
| Investments                                    | 267,815              | -                 | -                     | 815,219                 | -                       | -                        | 1,083,034                      |
| Advances to other funds                        | -                    | -                 | 462,243               | -                       | -                       | 30                       | 462,273                        |
| <b>TOTAL ASSETS</b>                            | <b>\$ 387,986</b>    | <b>\$ 117,591</b> | <b>\$ 697,049</b>     | <b>\$ 1,298,101</b>     | <b>\$ 6,961</b>         | <b>\$ 264,322</b>        | <b>\$ 2,772,010</b>            |
| <b>LIABILITIES AND<br/>FUND BALANCES</b>       |                      |                   |                       |                         |                         |                          |                                |
| <b>LIABILITIES</b>                             |                      |                   |                       |                         |                         |                          |                                |
| Deposits                                       | \$ 10,000            | \$ -              | \$ -                  | \$ -                    | \$ -                    | \$ -                     | \$ 10,000                      |
| Payroll withholdings                           | 29,373               | -                 | -                     | -                       | -                       | -                        | 29,373                         |
| Advances from other funds                      | 30                   | -                 | -                     | 462,243                 | -                       | -                        | 462,273                        |
| Total liabilities                              | 39,403               | -                 | -                     | 462,243                 | -                       | -                        | 501,646                        |
| <b>FUND BALANCES</b>                           |                      |                   |                       |                         |                         |                          |                                |
| Restricted                                     |                      |                   |                       |                         |                         |                          |                                |
| Special needs                                  | -                    | -                 | 697,049               | -                       | -                       | -                        | 697,049                        |
| Pension payments                               | -                    | -                 | -                     | -                       | -                       | 142,231                  | 142,231                        |
| Liability                                      | -                    | -                 | -                     | -                       | -                       | 94,687                   | 94,687                         |
| Debt service                                   | -                    | -                 | -                     | -                       | 6,961                   | -                        | 6,961                          |
| Police   | -                    | -                 | -                     | -                       | -                       | 27,404                   | 27,404                         |
| Capital Improvements                           | -                    | -                 | -                     | 835,858                 | -                       | -                        | 835,858                        |
| Assigned                                       | -                    | 117,591           | -                     | -                       | -                       | -                        | 117,591                        |
| Unassigned                                     | 348,583              | -                 | -                     | -                       | -                       | -                        | 348,583                        |
| Total fund balances                            | 348,583              | 117,591           | 697,049               | 835,858                 | 6,961                   | 264,322                  | 2,270,364                      |
| <b>TOTAL LIABILITIES AND<br/>FUND BALANCES</b> | <b>\$ 387,986</b>    | <b>\$ 117,591</b> | <b>\$ 697,049</b>     | <b>\$ 1,298,101</b>     | <b>\$ 6,961</b>         | <b>\$ 264,322</b>        |                                |

Amounts reported for governmental activities in the statement of net position - modified cash basis are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds 1,866,584

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds (1,611,470)

**NET POSITION OF GOVERNMENTAL ACTIVITIES** **\$ 2,525,478**

See accompanying notes to financial statements.

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

STATEMENT OF REVENUES COLLECTED, EXPENDITURES PAID, AND  
CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS

For the Year Ended April 30, 2020

|  | <b>General<br/>Corporate</b> | <b>Recreation</b> | <b>Special<br/>Recreation</b> |
|--|------------------------------|-------------------|-------------------------------|
| <b>REVENUES COLLECTED</b>                                    |                              |                   |                               |
| Real estate taxes  | \$ 798,025                   | \$ 567,604        | \$ 3,497                      |
| Intergovernmental revenue                                    | 169,311                      | 10,000            | -                             |
| Charges for services   | 1,580                        | 149,275           | -                             |
| Contributions and donations                                  | -                            | 4,135             | -                             |
| Other income   | 129,347                      | 18,029            | -                             |
| Investment income  | 16,642                       | 3,927             | 506                           |
| Total revenues collected                                     | 1,114,905                    | 752,970           | 4,003                         |
| <b>EXPENDITURES PAID</b>                                     |                              |                   |                               |
| Current  |                              |                   |                               |
| General administration                                       | 381,239                      | 401,272           | 1,390                         |
| Park maintenance   | 182,759                      | -                 | -                             |
| Recreation programs  | -                            | 42,660            | -                             |
| Debt service   |                              |                   |                               |
| Principal  | -                            | -                 | -                             |
| Interest   | -                            | -                 | -                             |
| Capital outlay   | -                            | -                 | -                             |
| Total expenditures paid                                      | 563,998                      | 443,932           | 1,390                         |
| <b>EXCESS (DEFICIENCY) OF REVENUES<br/>OVER EXPENDITURES</b> | 550,907                      | 309,038           | 2,613                         |
| <b>OTHER FINANCING SOURCES (USES)</b>                        |                              |                   |                               |
| Proceeds from bond issuance                                  | -                            | -                 | -                             |
| Transfers in   | -                            | -                 | -                             |
| Transfers (out)  | -                            | (329,593)         | -                             |
| Total other financing sources (uses)                         | -                            | (329,593)         | -                             |
| <b>NET CHANGE IN FUND BALANCES</b>                           | 550,907                      | (20,555)          | 2,613                         |
| <b>FUND BALANCES (DEFICIT), MAY 1</b>                        | (202,324)                    | 138,146           | 694,436                       |
| <b>FUND BALANCES, APRIL 30</b>                               | \$ 348,583                   | \$ 117,591        | \$ 697,049                    |

| <b>Capital<br/>Improvements</b> | <b>Bond<br/>and<br/>Interest</b> | <b>Nonmajor<br/>Governmental</b> | <b>Total<br/>Governmental<br/>Funds</b> |
|---------------------------------|----------------------------------|----------------------------------|---|
| \$ -                            | \$ 373,236                       | \$ 68,352                        | \$ 1,810,714                            |
| -                               | -                                | -                                | 179,311                                 |
| -                               | -                                | -                                | 150,855                                 |
| -                               | -                                | -                                | 4,135                                   |
| -                               | -                                | 7,354                            | 154,730                                 |
| 13,969                          | 2,328                            | -                                | 37,372                                  |
| 13,969                          | 375,564                          | 75,706                           | 2,337,117                               |
| 25,916                          | -                                | 319,017                          | 1,128,834                               |
| -                               | -                                | 19,554                           | 202,313                                 |
| -                               | -                                | 212                              | 42,872                                  |
| 135,000                         | 361,360                          | -                                | 496,360                                 |
| 49,495                          | 10,211                           | -                                | 59,706                                  |
| 12,023                          | -                                | -                                | 12,023                                  |
| 222,434                         | 371,571                          | 338,783                          | 1,942,108                               |
| (208,465)                       | 3,993                            | (263,077)                        | 395,009                                 |
| 371,470                         | -                                | -                                | 371,470                                 |
| -                               | -                                | 11,298                           | 11,298                                  |
| -                               | -                                | -                                | (329,593)                               |
| 371,470                         | -                                | 11,298                           | 53,175                                  |
| 163,005                         | 3,993                            | (251,779)                        | 448,184                                 |
| 672,853                         | 2,968                            | 516,101                          | 1,822,180                               |
| \$ 835,858                      | \$ 6,961                         | \$ 264,322                       | \$ 2,270,364                            |

See accompanying notes to financial statements.

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES  
COLLECTED, EXPENDITURES PAID, AND CHANGES IN FUND BALANCES TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2020

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|  |                          |
|--|--------------------------|
| <b>NET CHANGE IN FUND BALANCES -<br/>TOTAL GOVERNMENTAL FUNDS</b>  | \$ 448,184               |
| Amounts reported for governmental activities in the statement of<br>activities are different because:  |                          |
| Governmental funds report capital outlay as expenditures; however,<br>they are capitalized and depreciated in the statement of activities                                      | 24,947                   |
| Depreciation on capital assets is reported as an expense in the<br>statement of activities   | (118,465)                |
| The issuance of long-term debt is reported as an other financing<br>source in governmental funds but as an increase of principal<br>outstanding in the statement of activities |                          |
| General obligation bonds   | (371,470)                |
| The repayment of long-term debt is reported as an expenditure<br>when due in governmental funds but as a reduction of principal<br>outstanding in the statement of activities  | <u>496,360</u>           |
| <b>CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES</b>   | <u><u>\$ 479,556</u></u> |

See accompanying notes to financial statements.

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

**STATEMENT OF NET POSITION - MODIFIED CASH BASIS  
ENTERPRISE FUND**

April 30, 2020

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|   | <b>Business-Type<br/>Activities<br/><u>Golf Course</u></b> |
|---|--|
| <b>CURRENT ASSETS</b>                               |  |
| Cash and cash equivalents                           | \$ 2,600   |
| Inventory   | <u>119,937</u>   |
| Total current assets                                | <u>122,537</u>   |
| <b>NONCURRENT ASSETS</b>                            |  |
| Land and other capital assets not being depreciated | 1,491,429  |
| Capital assets, net of accumulated depreciation     | <u>1,904,459</u>   |
| Total noncurrent assets                             | <u>3,395,888</u>   |
| Total assets  | <u>3,518,425</u>   |
| <b>CURRENT LIABILITIES</b>                          |  |
| Deposits payable                                    | <u>7,275</u>   |
| Total current liabilities                           | <u>7,275</u>   |
| <b>LONG-TERM LIABILITIES</b>                        |  |
| None  | <u>-</u>   |
| Total long-term liabilities                         | <u>-</u>   |
| Total liabilities                                   | <u>7,275</u>   |
| <b>NET POSITION</b>                                 |  |
| Net investment in capital assets                    | 3,395,888  |
| Unrestricted  | <u>115,262</u>   |
| <b>TOTAL NET POSITION</b>                           | <u><u>\$ 3,511,150</u></u>                                 |

See accompanying notes to financial statements.

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

**STATEMENT OF REVENUES COLLECTED, EXPENSES, AND  
CHANGES IN NET POSITION - MODIFIED CASH BASIS  
ENTERPRISE FUND**

For the Year Ended April 30, 2020

|   | <b>Business-Type<br/>Activities<br/>Golf Course</b> |
|---|---|
| <b>OPERATING REVENUES COLLECTED</b>         |   |
| Charges for services                        | \$ 540,631  |
| Rental                                      | 95,637  |
| Other receipts                              | 46,056  |
|   | <hr/>   |
| Total operating revenues collected          | 682,324   |
|   | <hr/>   |
| <b>OPERATING EXPENSES</b>                   |   |
| Golf course operations                      | 665,444   |
| Golf course maintenance                     | 330,314   |
| Depreciation                                | 194,231   |
|   | <hr/>   |
| Total operating expenses                    | 1,189,989   |
|   | <hr/>   |
| OPERATING INCOME (LOSS) BEFORE<br>TRANSFERS | (507,665)   |
|   | <hr/>   |
| <b>TRANSFERS</b>                            |   |
| Transfers in                                | 318,295   |
|   | <hr/>   |
| Total transfers                             | 318,295   |
|   | <hr/>   |
| CHANGE IN NET POSITION                      | (189,370)   |
|   | <hr/>   |
| NET POSITION, MAY 1                         | 3,700,520   |
|   | <hr/>   |
| <b>NET POSITION, APRIL 30</b>               | <b>\$ 3,511,150</b>                                 |
|   | <hr/> <hr/>   |

See accompanying notes to financial statements.

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

**STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS  
ENTERPRISE FUND**

For the Year Ended April 30, 2020

|   | <b>Business-Type<br/>Activities</b> |
|---|-------------------------------------|
|   | <b>Golf Course</b>                  |
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                         |                                     |
| Cash received from customers  | \$ 682,324                          |
| Cash paid to suppliers  | (548,415)                           |
| Cash paid to employees  | (452,204)                           |
| Net cash from operating activities                                  | (318,295)                           |
| <b>CASH FLOWS FROM NONCAPITAL<br/>FINANCING ACTIVITIES</b>          |                                     |
| Transfers in from other funds                                       | 318,295                             |
| Net cash from noncapital financing activities                       | 318,295                             |
| <b>CASH FLOWS FROM CAPITAL AND<br/>RELATED FINANCING ACTIVITIES</b> |                                     |
| None  | -                                   |
| Net cash from capital and related financing activities              | -                                   |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                         |                                     |
| None  | -                                   |
| <b>NET INCREASE IN CASH AND<br/>CASH EQUIVALENTS</b>                | -                                   |
| <b>CASH AND CASH EQUIVALENTS, MAY 1</b>                             | 2,600                               |
| <b>CASH AND CASH EQUIVALENTS, APRIL 30</b>                          | \$ 2,600                            |

(This statement is continued on the following page.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

**STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS  
ENTERPRISE FUND**

For the Year Ended April 30, 2020

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|  | <u><b>Business-Type<br/>Activities<br/>Golf Course</b></u> |
|--|--|
| <b>RECONCILIATION OF OPERATING INCOME (LOSS)<br/>TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b> |  |
| Operating income (loss)  | \$ (507,665)   |
| Adjustments to reconcile operating income (loss)<br>to net cash from operating activities        |  |
| Depreciation   | 194,231  |
| Changes in assets and liabilities  |  |
| Decrease in inventory  | (10,090)   |
| Deposits payable   | <u>5,229</u>   |
| <b>NET CASH FROM OPERATING ACTIVITIES</b>  | <u><u>\$ (318,295)</u></u>                                 |

See accompanying notes to financial statements.

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

NOTES TO FINANCIAL STATEMENTS

April 30, 2020

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Foss Park District, North Chicago, Illinois (the District) have been prepared using the modified cash basis and cash basis of accounting, which is a comprehensive basis of accounting, but which is not in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

a. Reporting Entity

The District was created in 1907 as a body corporate and politic and is now operating under the provisions of The Park District Code of the State of Illinois. It provides the following services as authorized by its charter: recreational programs, the maintenance of parks and recreational facilities, and a golf course facility. In evaluating how to define the reporting entity, management has considered all potential component units. The decision to include a potential component unit in the reporting entity is based upon the significance of the potential component unit's operational or financial relationships with the primary government. No entities met the requirements to be reported as a component unit.

b. Government-Wide and Fund Financial Statements

The District uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into the following categories: governmental, proprietary, and fiduciary. The District does not have any fiduciary funds.

Governmental funds are used to account for the District's general activities, including the collection and disbursement of restricted or committed monies (special revenue funds), the funds restricted, committed, or assigned for the acquisition or construction of capital assets (capital projects funds), and the funds restricted, committed, or assigned for the servicing of general long-term debt (debt service funds). The General Corporate Fund is used to account for all activities of the general government not accounted for in some other fund.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

b. Government-Wide and Fund Financial Statements (Continued)

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities are provided to outside parties or to other departments or agencies primarily within the District (internal service funds).

The government-wide financial statements (i.e., the modified cash basis statements of net position and activities) report information on all of the activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes, fees, and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and enterprise funds. Major individual governmental funds and the major individual enterprise fund are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

The General Corporate Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The Recreation Fund accounts for the collection of resources and expenditures related to providing recreational programs.

The Special Recreation Fund is used to account for special revenues collected for providing recreational services to district residents with special needs.

The Capital Improvements Fund is used to account for the construction cost of major improvements in the District.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

b. Government-Wide and Fund Financial Statements (Continued)

The Bond and Interest Fund is used to account for the collection and use of real estate taxes for the payment of general long-term debt principal and interest. Management has elected to present the Bond and Interest Fund as major for year-over-year comparison purposes.

The District reports the following major enterprise fund:

The Golf Course Fund accounts for the provision of golfing recreation and the maintenance of the course. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, and financing. The golf course also operates video gaming machines which are maintained at the golf course club house.

Enterprise funds distinguish operating revenues collected and expenses paid from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operation. The principal operating revenues of the Golf Course Fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition (except depreciation on capital assets) are reported as non-operating revenues and expenses.

c. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide and proprietary fund financial statements are prepared using the modified cash basis of accounting. The modified cash basis of accounting omits recognition of certain revenues and the related assets, such as taxes receivable, until received, rather than when earned. Also, certain expenditures and the related liabilities, such as accounts payable and accrued items, are recognized when paid, rather than when the obligation is incurred. The financial statements reflect assets and liabilities arising from cash transactions, revenues collected, inventory on hand, and expenditures/expenses paid. The modified cash basis also includes depreciation expense as well as long-term capital assets and capital related liabilities. The modified cash basis of accounting is a comprehensive basis of accounting other than GAAP.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

c. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The governmental fund financial statements are prepared using the cash basis of accounting. The cash basis of accounting recognizes revenues when received instead of when earned or when measurable and available, and expenditures when paid instead of when incurred. The cash basis of accounting is a comprehensive basis of accounting other than GAAP.

d. Cash and Cash Equivalents

For purposes of reporting cash flows, the District considers all cash on hand, demand deposits, and highly liquid investments with a maturity of three months or less when purchased to be cash and cash equivalents.

e. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Investments consist of certificates of deposit with a maturity of greater than three months, at the purchase date, and are carried at cost.

f. Advances to Other Funds

Noncurrent portions of interfund loan receivables are reported as advances and are offset in the governmental funds equally by a nonspendable fund balance account in the General Corporate Fund, which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation. Other funds' advances are offset by either restricted or assigned fund balance, indicating that the use of the proceeds from the collection of the advance is restricted or assigned.

g. Inventory

Inventory is maintained for goods held for resale at the golf course. It is valued at average cost.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

h. Capital Assets

Capital assets, which include land, land improvements, construction in progress, machinery and equipment, and buildings and improvements, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost in excess of a certain threshold, as shown below, and an estimated useful life of more than one year. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of the donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

The following capitalization thresholds and estimated useful lives are used:

| Assets                     | Threshold Value | Useful Life Years |
|----------------------------|-----------------|-------------------|
| Machinery and equipment    | \$ 5,000        | 3-20              |
| Buildings and improvements | 15,000          | 25-50             |
| Land improvements          |                 |                   |
| Golf course                | 15,000          | 10-60             |
| Other                      | 15,000          | 10-50             |
| Land                       | 15,000          | N/A               |

i. Long-Term Obligations

In the government-wide financial statements and the enterprise fund in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities statement of net position.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance cost, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

j. Fund Balance/Net Position

In accordance with the GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the governmental funds report up to five components of fund balance: nonspendable, restricted, committed, assigned, and unassigned.

*Nonspendable* - includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. The nonspendable in form criteria includes items that are not expected to be converted to cash such as inventories.

*Restricted* - refers to amounts that are subject to outside restrictions such as creditors, grantors, contributors, laws, and regulations of other governments, or imposed by law through enabling legislation. Special revenue funds are, by definition, restricted or committed for those specified purposes.

*Committed* - refers to amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the District's highest level of decision-making authority (the Board of Park Commissioners). The Board of Park Commissioners commits fund balances by passing a resolution. Amounts committed cannot be used for any purpose unless the District removes or changes the specific use by taking the same type of formal action it employed to previously commit those funds.

*Assigned* - refers to amounts that are constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed. Intent may be expressed by the Board of Park Commissioners or the individual Board of Park Commissioners delegates the authority to assign amounts to be used for specific purposes. Currently, the Assistant Business Manager has the authority to assign fund balances.

*Unassigned* - refers to all spendable amounts not contained in the other four classifications described above. In funds other than the General Corporate Fund, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

j. Fund Balance/Net Position (Continued)

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed. See Note 8 for detail of fund balance classifications.

k. Real Estate Taxes

The District's property taxes are required to be levied by ordinance. A certified copy of the levy ordinance must be filed with the county clerk no later than the last Tuesday in December of each year. Taxes are due and collectible one-half on June 1 and one-half on September 1 of the following year. Property taxes attach as an enforceable lien on property as of January 1. Real estate tax revenues are recognized when distributions are received from the County Treasurer/Collector.

l. Use of Estimates

In preparing financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**2. INTERFUND ADVANCES**

Due to the magnitude of the interfund balances and the District's inability to repay these balances within the next fiscal year, all interfund balances are classified as advances. The management of the District believes that all advances will eventually be repaid in full.

**3. DEPOSITS AND INVESTMENTS**

The District maintains a cash pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the statement of net position - modified cash basis as "cash and cash equivalents." In addition, investments are separately held by several of the District's funds, which consist of certificates of deposit with maturities greater than 90 days.

Certain of the funds participating in the cash pool incur overdrafts (deficits) in the account. Such overdrafts, in effect, constitute cash borrowed from other district funds and are, therefore, interfund advances which have not been authorized by Board action. Such loans are included in Note 7 as advances to/from other funds.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
 NOTES TO FINANCIAL STATEMENTS (Continued)

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**3. DEPOSITS AND INVESTMENTS (Continued)**

Illinois Compiled Statutes (ILCS) authorizes the District to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and the Illinois District Liquid Asset Fund (a money market fund created by the State Legislature under the control of the Illinois Association of Parks that maintains a \$1 share value).

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, and thus, reports all investments at amortized cost rather than market value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

For disclosure purposes, the total above is segregated into two components: (1) cash on hand and (2) deposits with financial institutions, as follows:

|                                      |                            |
|--------------------------------------|----------------------------|
| Cash on hand                         | \$ 3,155                   |
| Deposits with financial institutions | <u>2,309,182</u>           |
| <b>TOTAL</b>                         | <b><u>\$ 2,312,337</u></b> |

The District's bank balances totaled \$2,309,182 at April 30, 2020.

a. Interest Rate Risk

The District generally limits investment maturities to a maximum of three years as a means of managing its exposure to fair value losses arising from increased interest rates. The objective is to maintain a core portfolio with maturities of less than one year.

b. Credit Risk

State law limits investments in commercial paper and mutual bond funds to the three top ratings issued by nationally recognized statistical rating organizations. The District does not impose further limits on investment choices.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

**3. DEPOSITS AND INVESTMENTS (Continued)**

c. Custodial Credit Risk

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its deposits or collateral securities that are in the possession of an outside party. The District's collateral is held in the name of the District by the District's agent. As of April 30, 2020, the District had bank balance deposits of \$7,482 that was exposed to custodial credit risk, as it is uninsured and uncollateralized.

d. Concentration of Credit Risk

The District prefers that its investments are diversified to eliminate the risk of loss resulting in an overconcentration in a security, maturity, issuer, or class of securities.

**4. CAPITAL ASSETS**

Capital asset activity for the year ended April 30, 2020 was as follows:

|   | Beginning<br>Balances | Increases   | Decreases | Ending<br>Balances |
|---|-----------------------|-------------|-----------|--------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>              |                       |             |           |                    |
| Capital assets not being depreciated        |                       |             |           |                    |
| Land  | \$ 448,707            | \$ -        | \$ -      | \$ 448,707         |
| Construction in progress                    | 161,399               | -           | 22,476    | 138,923            |
| Total capital assets not being depreciated  | 610,106               | -           | 22,476    | 587,630            |
| Capital assets being depreciated            |                       |             |           |                    |
| Machinery and equipment                     | 1,293,055             | 24,947      | -         | 1,318,002          |
| Buildings and equipment                     | 1,771,875             | -           | -         | 1,771,875          |
| Land improvements                           | 1,083,387             | -           | -         | 1,083,387          |
| Total capital assets being depreciated      | 4,148,317             | 24,947      | -         | 4,173,264          |
| Less accumulated depreciation for           |                       |             |           |                    |
| Machinery and equipment                     | 1,165,983             | 57,075      | -         | 1,223,058          |
| Buildings and improvements                  | 1,237,913             | 35,558      | -         | 1,273,471          |
| Land improvements                           | 394,425               | 25,832      | -         | 420,257            |
| Total accumulated depreciation              | 2,798,321             | 118,465     | -         | 2,916,786          |
| Total capital assets being depreciated, net | 1,349,996             | (93,518)    | -         | 1,256,478          |
| <b>GOVERNMENTAL ACTIVITIES</b>              |                       |             |           |                    |
| <b>CAPITAL ASSETS, NET</b>                  |                       |             |           |                    |
|   | \$ 1,960,102          | \$ (93,518) | \$ 22,476 | \$ 1,844,108       |

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

**4. CAPITAL ASSETS (Continued)**

|   | Beginning<br>Balances | Increases           | Decreases   | Ending<br>Balances  |
|---|-----------------------|---------------------|-------------|---------------------|
| <b>BUSINESS-TYPE ACTIVITIES</b>             |                       |                     |             |                     |
| Capital assets not being depreciated        |                       |                     |             |                     |
| Land  | \$ 1,491,429          | \$ -                | \$ -        | \$ 1,491,429        |
| Total capital assets not being depreciated  | <u>1,491,429</u>      | <u>-</u>            | <u>-</u>    | <u>1,491,429</u>    |
| Capital assets being depreciated            |                       |                     |             |                     |
| Machinery and equipment                     | 1,073,172             | -                   | -           | 1,073,172           |
| Buildings and equipment                     | 2,354,784             | -                   | -           | 2,354,784           |
| Land improvements                           | 1,021,905             | -                   | -           | 1,021,905           |
| Total capital assets being depreciated      | <u>4,449,861</u>      | <u>-</u>            | <u>-</u>    | <u>4,449,861</u>    |
| Less accumulated depreciation for           |                       |                     |             |                     |
| Machinery and equipment                     | 898,939               | 77,350              | -           | 976,289             |
| Buildings and improvements                  | 636,334               | 48,393              | -           | 684,727             |
| Land improvements                           | 815,898               | 68,488              | -           | 884,386             |
| Total accumulated depreciation              | <u>2,351,171</u>      | <u>194,231</u>      | <u>-</u>    | <u>2,545,402</u>    |
| Total capital assets being depreciated, net | <u>2,098,690</u>      | <u>(194,231)</u>    | <u>-</u>    | <u>1,904,459</u>    |
| <b>BUSINESS-TYPE ACTIVITIES</b>             |                       |                     |             |                     |
| <b>CAPITAL ASSETS, NET</b>                  | <u>\$ 3,590,119</u>   | <u>\$ (194,231)</u> | <u>\$ -</u> | <u>\$ 3,395,888</u> |

Depreciation expense was charged to functions/programs of the primary government as follows:

|  |                   |
|--|-------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>                               |                   |
| General government   | \$ 16,142         |
| Recreation programs  | 90,316            |
| Park maintenance   | <u>12,007</u>     |
| <b>TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES</b>  | <u>\$ 118,465</u> |
| <b>BUSINESS-TYPE ACTIVITIES</b>                              |                   |
| Golf course  | <u>\$ 194,231</u> |
| <b>TOTAL DEPRECIATION EXPENSE - BUSINESS-TYPE ACTIVITIES</b> | <u>\$ 194,231</u> |

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

**5. LONG-TERM DEBT**

a. Changes in Long-Term Liabilities

The following is a summary of long-term debt activity for the District during the fiscal year:

|  | Balances<br>May 1   | Additions         | Retirements       | Balances<br>April 30 | Due Within<br>One Year |
|--|---------------------|-------------------|-------------------|----------------------|------------------------|
| GOVERNMENTAL ACTIVITIES  |                     |                   |                   |                      |                        |
| General Obligation Park Bonds (Alternative Revenue Source), Series 2012A | \$ 1,375,000        | \$ -              | \$ 135,000        | \$ 1,240,000         | \$ 140,000             |
| General Obligation Limited Tax Park Bonds, Series 2018                   | 361,360             | -                 | 361,360           | -                    | -                      |
| General Obligation Limited Tax Park Bonds, Series 2019                   | -                   | 371,470           | -                 | 371,470              | 371,470                |
| <b>TOTAL GOVERNMENTAL ACTIVITIES</b>                                     | <b>\$ 1,736,360</b> | <b>\$ 371,470</b> | <b>\$ 496,360</b> | <b>\$ 1,611,470</b>  | <b>\$ 511,470</b>      |

b. General Obligation Bonds Payable

In May 2012, the District issued \$2,000,000 of General Obligation Park Bonds (Alternate Revenue Source), Series 2012A (the 2012A Series Bonds), with an interest rate ranging from 2.00% to 3.90%. The proceeds of the 2012A Series Bonds can be used for the payment of land condemned or purchased for parks and for building, maintaining, improving, and protecting the existing land and facilities of the District.

In November 2018, the District issued \$361,360 of General Obligation Limited Tax Park Bonds, Series 2018 (the 2018 Series Bonds), with an interest rate of 2.72%. The proceeds of the 2018 Series Bonds can be used for the payment of land for parks, for the building, maintaining, improving and protecting of the same and the existing land and facilities of the District, and to provide the revenue source for the payment of outstanding obligations of the District.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**5. LONG-TERM DEBT (Continued)**

b. General Obligation Bonds Payable (Continued)

In October 2019, the District issued \$371,470 of General Obligation Limited Tax Park Bonds, Series 2019 (the 2019 Series Bonds), with an interest rate of 1.85%. The proceeds of the 2019 Series Bonds can be used for the payment of land for parks, for the building, maintaining, improving and protecting of the same and the existing land and facilities of the District, and to provide the revenue source for the payment of outstanding obligations of the District.

Annual debt service requirements to maturity for the general obligation bonds are as follows:

| Year<br>Ending<br>April 30, | Principal           | Interest          | Total               |
|-----------------------------|---------------------|-------------------|---------------------|
| 2010                        | \$ 511,470          | \$ 52,317         | \$ 563,787          |
| 2022                        | 140,000             | 41,105            | 181,105             |
| 2023                        | 145,000             | 36,485            | 181,485             |
| 2024                        | 150,000             | 31,410            | 181,410             |
| 2025                        | 155,000             | 25,935            | 180,935             |
| 2026-2028                   | 510,000             | 40,170            | 550,170             |
| <b>TOTAL</b>                | <b>\$ 1,611,470</b> | <b>\$ 227,422</b> | <b>\$ 1,838,892</b> |

c. Revenues Pledged for Debt Service

The 2012A Series Bonds are to be paid through bond proceeds and pledged property tax revenues. This pledge will remain until all of the bonds are retired. The amount of the pledge remaining at April 30, 2020 was \$1,460,550. The commitment ends on December 15, 2027.

The District collected pledged revenues totaling \$373,236 during the year ended April 30, 2020. Principal and interest retired during the same period totaled \$184,495, which represents approximately 49% of the pledged revenues collected.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**6. INTERFUND ADVANCES AND TRANSFERS**

a. Interfund Advances

Interfund advances arise when interfund receivables and payables exist which management does not intend to reimburse within a period of one year. Management believes that the District will have the time and resources necessary to allow it to repay these amounts. No contingencies related to these advances are known at this time; however, the District believes that the amount, if any, will not be material to the financial statements. The details of the reported internal balances are as follows:

|                                  | Advances<br>To    | Advances<br>From  |
|----------------------------------|-------------------|-------------------|
|                                  | <u>          </u> | <u>          </u> |
| <b>MAJOR GOVERNMENTAL</b>        |                   |                   |
| General Corporate                |                   |                   |
| Public Liability Insurance       | \$ -              | \$ 30             |
| Total General Corporate          | <u>-</u>          | <u>30</u>         |
| Special Recreation               |                   |                   |
| Capital Improvements             | 462,243           | -                 |
| Total Special Recreation         | <u>462,243</u>    | <u>-</u>          |
| Capital Improvements             |                   |                   |
| Special Recreation               | -                 | 462,243           |
| Total Capital Improvements       | <u>-</u>          | <u>462,243</u>    |
| <b>NONMAJOR GOVERNMENTAL</b>     |                   |                   |
| Public Liability Insurance       |                   |                   |
| General Corporate                | 30                | -                 |
| Total Public Liability Insurance | <u>30</u>         | <u>-</u>          |
| <b>TOTAL INTERFUND ADVANCES</b>  | <u>\$ 462,273</u> | <u>\$ 462,273</u> |

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**6. INTERFUND ADVANCES AND TRANSFERS (Continued)**

b. Interfund Transfers

Individual interfund transfers are as follows:

|                  | Transfers<br>In   | Transfers<br>Out  |
|------------------|-------------------|-------------------|
| Recreation       | \$ -              | \$ 329,593        |
| Golf Course      | 318,295           | -                 |
| Nonmajor - Audit | 11,298            | -                 |
|                  | <hr/>             | <hr/>             |
| <b>TOTAL</b>     | <b>\$ 329,593</b> | <b>\$ 329,593</b> |

The purpose of the interfund transfers are as follows:

- Funds transferred from the Recreation Fund to the Golf Course and Audit Funds were done to subsidize ongoing operating expenses. The amounts will not be repaid.

**7. RESTRICTED FUND BALANCE/NET POSITION**

The governmental fund statements report fund balance restricted for the following purposes:

|                                      |                               |
|--------------------------------------|-------------------------------|
| Special Recreation                   | \$ 697,049                    |
| Capital Improvements                 | 835,858                       |
| Illinois Municipal Retirement        | 142,231                       |
| Public Liability Insurance           | 94,687                        |
| Bond and Interest                    | 6,961                         |
| Police                               | <hr/> 27,404                  |
| <b>TOTAL RESTRICTED FUND BALANCE</b> | <b><hr/><hr/>\$ 1,804,190</b> |

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
 NOTES TO FINANCIAL STATEMENTS (Continued)

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**7. RESTRICTED FUND BALANCE/NET POSITION (Continued)**

The government-wide statement of net position - modified cash basis reports \$968,332 of restricted net position which consists of the following:

|                               |                              |
|-------------------------------|------------------------------|
| Special Recreation            | \$ 697,049                   |
| Illinois Municipal Retirement | 142,231                      |
| Public Liability Insurance    | 94,687                       |
| Bond and Interest             | 6,961                        |
| Police                        | <u>27,404</u>                |
| <br>TOTAL RESTRICTIONS        | <br><u><u>\$ 968,332</u></u> |

**8. CONTINGENCIES**

a. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally state and federal governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

b. Litigation

The District is party to various claims and legal actions arising in the ordinary operations of the District government. While it is not possible at this time to determine the outcome of these matters, management believes that the ultimate liability, if any, will not be material to the financial statements.

**9. DEFINED BENEFIT PENSION PLAN**

The District's defined benefit pension plan, the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system, provides retirement and disability benefits, postretirement increases, and death benefits to plan members and beneficiaries. The benefits, benefit levels, employee contributions, and employer contributions for the plan are governed by Illinois Compiled Statutes and can only be amended by the Illinois General Assembly. IMRF issues a publicly available financial report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at [www.imrf.org](http://www.imrf.org).

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
 NOTES TO FINANCIAL STATEMENTS (Continued)

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**9. DEFINED BENEFIT PENSION PLAN (Continued)**

Illinois Municipal Retirement Fund

*Plan Administration*

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Plan Membership*

At December 31, 2019, IMRF membership consisted of:

|   |                       |
|---|-----------------------|
| Inactive employees or their beneficiaries<br>currently receiving benefits | 24                    |
| Inactive employees entitled to but not yet<br>receiving benefits          | 88                    |
| Active employees  | <u>28</u>             |
| <br>TOTAL   | <br><u><u>140</u></u> |

*Benefits Provided*

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with either years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. There were no benefit changes during the year. Changes in assumptions related to the discount rate were made since the prior measurement date. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
 NOTES TO FINANCIAL STATEMENTS (Continued)

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**9. DEFINED BENEFIT PENSION PLAN (Continued)**

Illinois Municipal Retirement Fund (Continued)

*Contributions*

Participating members are required to contribute 4.50% of their annual salary to IMRF. The District is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution for the fiscal year ended April 30, 2020 was 2.66% of covered payroll.

*Actuarial Assumptions*

The District's net pension liability was measured as of December 31, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

|                            |                   |
|----------------------------|-------------------|
| Actuarial valuation date   | December 31, 2019 |
| Actuarial cost method      | Entry-age normal  |
| Assumptions                |                   |
| Inflation                  | 2.50%             |
| Salary increases           | 3.35% to 14.25%   |
| Interest rate              | 7.25%             |
| Cost of living adjustments | 3.50%             |
| Asset valuation method     | Market value      |

For nondisabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for nondisabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**9. DEFINED BENEFIT PENSION PLAN (Continued)**

Illinois Municipal Retirement Fund (Continued)

*Discount Rate*

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the IMRF's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

*Changes in Net Pension Liability*

|  | (a)<br>Total<br>Pension<br>Liability | (b)<br>Plan<br>Fiduciary<br>Net Position | (a) - (b)<br>Net<br>Pension<br>(Asset) |
|--|--------------------------------------|--|--|
| BALANCES AT JANUARY 1, 2019                          | \$ 3,629,105                         | \$ 3,991,791                             | \$ (362,686)                           |
| Changes for the period                               |                                      |  |  |
| Service cost   | 95,161                               | -  | 95,161                                 |
| Interest   | 260,725                              | -  | 260,725                                |
| Difference between expected<br>and actual experience | 44,976                               | -  | 44,976                                 |
| Changes in assumptions                               | -                                    | -  | -                                      |
| Employer contributions                               | -                                    | 26,290                                   | (26,290)                               |
| Employee contributions                               | -                                    | 44,475                                   | (44,475)                               |
| Net investment income                                | -                                    | 703,045                                  | (703,045)                              |
| Benefit payments and refunds                         | (160,946)                            | (160,946)                                | -                                      |
| Other (net transfer)                                 | -                                    | (11,362)                                 | 11,362                                 |
| Net changes  | 239,916                              | 601,502                                  | (361,586)                              |
| BALANCES AT DECEMBER 31, 2019                        | \$ 3,869,021                         | \$ 4,593,293                             | \$ (724,272)                           |

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

**9. DEFINED BENEFIT PENSION PLAN (Continued)**

Illinois Municipal Retirement Fund (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended April 30, 2020, the District recognized pension expense of \$34,748.

At April 30, 2020, the District has deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

|  | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--|--------------------------------------|-------------------------------------|
| Difference between expected and actual experience                                | \$ 18,690                            | \$ 2,913                            |
| Changes in assumption  | 3,088                                | -                                   |
| Net difference between projected and actual earnings on pension plan investments | -                                    | 167,272                             |
| Contributions made subsequent to the measurement date                            | 6,788                                | -                                   |
| <b>TOTAL</b>   | <u>\$ 28,566</u>                     | <u>\$ 170,185</u>                   |

\$6,778 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended April 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

| <u>Year Ending</u><br><u>April 30,</u> |                     |
|--|---------------------|
| 2021                                   | \$ (29,856)         |
| 2022                                   | (51,546)            |
| 2023                                   | 16,460              |
| 2024                                   | (83,465)            |
| 2025                                   | -                   |
| Thereafter                             | -                   |
| <b>TOTAL</b>                           | <u>\$ (148,407)</u> |

The net pension liability, deferred outflows of resources and deferred inflows of resources are not reported on the District's financial statements as the District reports on the modified cash basis of accounting as discussed in Note 1c.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**9. DEFINED BENEFIT PENSION PLAN (Continued)**

Illinois Municipal Retirement Fund (Continued)

*Discount Rate Sensitivity*

The following is a sensitive analysis of the net pension liability (asset) to changes in the discount rate. The table below presents the pension liability (asset) of the District calculated using the discount rate of 7.25% as well as what the District's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

|                               | 1% Decrease<br>(6.25%) | Current<br>Discount Rate<br>(7.25%) | 1% Increase<br>(8.25%) |
|-------------------------------|------------------------|-------------------------------------|------------------------|
| Net pension liability (asset) | \$ (233,514)           | \$ (724,272)                        | \$ (1,126,130)         |

**10. OTHER POSTEMPLOYMENT BENEFITS**

a. Plan Description

In addition to providing the pension benefits described, the District provides postemployment health care benefits (OPEB) for retired employees as required by state regulations. No formal postemployment benefit plan has been established. The benefits, benefit levels, employee contributions and any employer contributions are governed by the District. The plan does not issue a separate report. No assets are reported in a trust that meets the criteria in paragraph 4 of the GASB Statement No. 75.

b. Benefits Provided

The District provides OPEB to its retirees. To be eligible for benefits, an employee must qualify for retirement under the District's retirement plan or meet COBRA requirements.

All health care benefits are provided through the District's health insurance plan. The benefit levels are the same as those afforded to active employees. Retirees pay the full premium to continue in the plan, which creates an implicit benefit as defined by GASB Statement No. 75.

**FOSS PARK DISTRICT**  
**NORTH CHICAGO, ILLINOIS**  
NOTES TO FINANCIAL STATEMENTS (Continued)

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**10. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

c. Total OPEB Liability

Based on the size of the District, the number of active plan members, the lack of any retirees participating in the plan, and comparison of actuarial valuations for similar entities with similar benefits, the District's total OPEB liability as of April 30, 2020 is immaterial and, therefore, not recorded by the District and no further disclosure is deemed necessary.

**11. RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District purchases coverage against such risks and against other risks of loss, including health insurance, torts, and professional liability insurance. There have been no significant reductions in insurance coverage from coverage in the prior years. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**SUPPLEMENTARY INFORMATION**  
**(UNAUDITED)**

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

**SCHEDULE OF EMPLOYER CONTRIBUTIONS  
ILLINOIS MUNICIPAL RETIREMENT FUND**

Last Five Fiscal Years

| <b>FISCAL YEAR ENDED APRIL 30,</b>                                   | <b>2020</b> | <b>2019</b>  | <b>2018</b>  | <b>2017</b>  | <b>2016</b>  |
|--|-------------|--------------|--------------|--------------|--------------|
| Actuarially determined contribution                                  | \$ 25,370   | \$ 50,555    | \$ 64,400    | \$ 69,401    | \$ 86,312    |
| Contributions in relation to the actuarially determined contribution | 25,370      | 50,555       | 64,400       | 69,401       | 86,312       |
| <b>CONTRIBUTION DEFICIENCY (Excess)</b>                              | <b>\$ -</b> | <b>\$ -</b>  | <b>\$ -</b>  | <b>\$ -</b>  | <b>\$ -</b>  |
| Covered payroll  | \$ 952,784  | \$ 1,138,402 | \$ 1,041,647 | \$ 1,113,896 | \$ 1,188,005 |
| Contributions as a percentage of covered payroll                     | 2.66%       | 4.44%        | 6.18%        | 6.23%        | 7.27%        |

Notes to Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the preceding calendar year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 24 years; the asset valuation method was at five-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.25% annually, projected salary increases assumption of 3.3% to 14.25% compounded annually, and postretirement benefit increases of 3% compounded annually.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS  
ILLINOIS MUNICIPAL RETIREMENT FUND

Last Five Calendar Years

| <b>MEASUREMENT DATE DECEMBER 31,</b>                                      | <b>2019</b>         | <b>2018</b>         | <b>2017</b>         | <b>2016</b>         | <b>2015</b>         |
|---|---------------------|---------------------|---------------------|---------------------|---------------------|
| <b>TOTAL PENSION LIABILITY</b>  |                     |                     |                     |                     |                     |
| Service cost  | \$ 95,161           | \$ 101,106          | \$ 114,858          | \$ 123,511          | \$ 123,838          |
| Interest  | 260,725             | 252,973             | 248,595             | 252,767             | 253,182             |
| Differences between expected and actual experience                        | 44,976              | (96,595)            | (82,497)            | (319,209)           | (260,967)           |
| Changes in assumptions  | -                   | 102,356             | (110,778)           | -                   | -                   |
| Benefit payments, including refunds of member contributions               | (160,946)           | (106,320)           | (103,529)           | (113,204)           | (129,647)           |
| Net change in total pension liability                                     | 239,916             | 253,520             | 66,649              | (56,135)            | (13,594)            |
| Total pension liability - beginning                                       | 3,629,105           | 3,375,585           | 3,308,936           | 3,365,071           | 3,378,665           |
| <b>TOTAL PENSION LIABILITY - ENDING</b>                                   | <b>\$ 3,869,021</b> | <b>\$ 3,629,105</b> | <b>\$ 3,375,585</b> | <b>\$ 3,308,936</b> | <b>\$ 3,365,071</b> |
| <b>PLAN FIDUCIARY NET POSITION</b>  |                     |                     |                     |                     |                     |
| Contributions - employer  | \$ 26,290           | \$ 60,381           | \$ 66,587           | \$ 71,355           | \$ 87,483           |
| Contributions - member  | 44,475              | 46,687              | 47,337              | 57,435              | 68,268              |
| Net investment income   | 703,045             | (187,821)           | 605,220             | 242,140             | 19,406              |
| Benefit payments, including refunds of member contributions               | (160,946)           | (106,320)           | (103,529)           | (113,204)           | (129,647)           |
| Administrative expense  | (11,362)            | 43,617              | (21,901)            | (250,182)           | (379,672)           |
| Net change in plan fiduciary net position                                 | 601,502             | (143,456)           | 593,714             | 7,544               | (334,162)           |
| Plan fiduciary net position - beginning                                   | 3,991,791           | 4,135,247           | 3,541,533           | 3,533,989           | 3,868,151           |
| <b>PLAN FIDUCIARY NET POSITION - ENDING</b>                               | <b>\$ 4,593,293</b> | <b>\$ 3,991,791</b> | <b>\$ 4,135,247</b> | <b>\$ 3,541,533</b> | <b>\$ 3,533,989</b> |
| <b>EMPLOYER'S NET PENSION ASSET</b>                                       |                     |                     |                     |                     |                     |
| Plan fiduciary net position<br>as a percentage of the total pension asset | 118.72%             | 109.99%             | 122.50%             | 107.03%             | 105.02%             |
| Covered payroll   | \$ 988,327          | \$ 1,037,488        | \$ 1,051,937        | \$ 1,162,145        | \$ 1,198,398        |
| Employer's net pension asset<br>as a percentage of covered payroll        | (73.28%)            | (34.96%)            | (72.22%)            | (20.01%)            | (14.10%)            |

Changes in assumptions related to investment rate of return and retirement age and mortality were made in 2015.

Changes in assumptions related to retirement age and mortality were made in 2016.

There were no benefit changes made in 2017. Changes in assumptions related to the discount rate were made in 2017.

There were no benefit changes made in 2018. Changes in assumptions related to the investment rate of return were made in 2018.

There were no benefit changes or changes in assumptions made in 2019.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**OTHER SUPPLEMENTARY INFORMATION**

**MAJOR GOVERNMENTAL FUNDS**

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID, AND  
CHANGES IN FUND BALANCE - BUDGET TO ACTUAL  
GENERAL CORPORATE FUND

For the Year Ended April 30, 2020

|   | <b>Appropriations</b> | <b>Original and<br/>Final Budget</b> | <b>Actual</b> |
|---|-----------------------|--------------------------------------|---------------|
| <b>REVENUES COLLECTED</b>   |                       |                                      |               |
| Real estate taxes   | \$ 801,955            | \$ 798,025                           |               |
| Intergovernmental revenues  | 135,000               | 169,311                              |               |
| Charges for services  | 2,100                 | 1,580                                |               |
| Other income  | 140,300               | 129,347                              |               |
| Investment income   | 6,000                 | 16,642                               |               |
|   | 1,085,355             | 1,114,905                            |               |
| Total revenues collected  |                       |                                      |               |
| <b>EXPENDITURES PAID</b>  |                       |                                      |               |
| Current   |                       |                                      |               |
| General administration  | \$ 565,000            | 411,800                              | 381,239       |
| Park maintenance  | 323,000               | 212,470                              | 182,759       |
|   | 888,000               | 624,270                              | 563,998       |
| Total expenditures paid   |                       |                                      |               |
| <b>EXCESS (DEFICIENCY) OF REVENUES<br/>COLLECTED OVER EXPENDITURES PAID</b> |                       | 461,085                              | 550,907       |
| <b>OTHER FINANCING SOURCES (USES)</b>                                       |                       |                                      |               |
| Transfers (out)   | (500,000)             | (461,085)                            | -             |
|   | (500,000)             | (461,085)                            | -             |
| Total other financing sources (uses)  |                       |                                      |               |
| <b>NET CHANGE IN FUND BALANCE</b>   | \$ -                  | 550,907                              |               |
| <b>FUND BALANCE (DEFICIT), MAY 1</b>  |                       |                                      | (202,324)     |
| <b>FUND BALANCE, APRIL 30</b>   |                       |                                      | \$ 348,583    |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

**SCHEDULE OF DETAILED REVENUES COLLECTED - BUDGET AND ACTUAL  
GENERAL CORPORATE FUND**

For the Year Ended April 30, 2020

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|                                 | <b>Original and<br/>Final Budget</b> | <b>Actual</b>       |
|---------------------------------|--------------------------------------|---------------------|
| <b>REVENUES COLLECTED</b>       |                                      |                     |
| Real estate taxes               | \$ 801,955                           | \$ 798,025          |
| Intergovernmental revenues      |                                      |                     |
| Replacement taxes               | 135,000                              | 169,311             |
| Charges for services            |                                      |                     |
| Rentals                         | 2,100                                | 1,580               |
| Other income                    |                                      |                     |
| Expense reimbursement           | -                                    | 3,882               |
| Contributions and donations     | -                                    | -                   |
| Other                           | 140,300                              | 125,465             |
| Total other income              | 140,300                              | 129,347             |
| Investment income               | 6,000                                | 16,642              |
| <b>TOTAL REVENUES COLLECTED</b> | <b>\$ 1,085,355</b>                  | <b>\$ 1,114,905</b> |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF DETAILED EXPENDITURES PAID - BUDGET AND ACTUAL  
GENERAL CORPORATE FUND

For the Year Ended April 30, 2020

|  | <u>Original and</u>   | <u>Actual</u>       |
|--|-----------------------|---------------------|
|  | <u>Appropriations</u> | <u>Final Budget</u> |
| <b>EXPENDITURES PAID</b>                           |                       |                     |
| General administration                             |                       |                     |
| Personal services                                  |                       |                     |
| Salaries   | \$ 275,000            | \$ 249,000          |
| Fringe benefits                                    | 50,000                | 32,493              |
| Total personal services                            | <u>325,000</u>        | <u>278,039</u>      |
| Contractual services                               |                       |                     |
| Professional services                              | 75,000                | 21,181              |
| Utilities and cleaning                             | 5,000                 | 238                 |
| Maintenance, repairs, and insurance                | 15,000                | 8,815               |
| Communications                                     | 40,000                | 20,394              |
| Other  | 80,000                | 46,199              |
| Total contractual services                         | <u>215,000</u>        | <u>96,827</u>       |
| Commodities  | 15,000                | 6,373               |
| Total general administration before capital outlay | 555,000               | 381,239             |
| Capital outlay                                     | 10,000                | -                   |
| Total general administration                       | <u>565,000</u>        | <u>381,239</u>      |
| Park maintenance                                   |                       |                     |
| Personal services                                  |                       |                     |
| Salaries   | 175,000               | 136,838             |
| Fringe benefits                                    | 10,000                | 494                 |
| Total personal services                            | <u>185,000</u>        | <u>137,332</u>      |
| Contractual services                               |                       |                     |
| Professional services                              | 4,000                 | -                   |
| Utilities and cleaning                             | 20,000                | 12,240              |
| Maintenance, repairs, and insurance                | 50,000                | 13,013              |
| Communications                                     | 9,000                 | 490                 |
| Other expenditures                                 | 5,000                 | -                   |
| Total contractual services                         | <u>88,000</u>         | <u>25,743</u>       |
| Commodities  | 40,000                | 19,684              |
| Total park maintenance before capital outlay       | 313,000               | 182,759             |
| Capital outlay                                     | 10,000                | -                   |
| Total park maintenance                             | <u>323,000</u>        | <u>182,759</u>      |
| <b>TOTAL EXPENDITURES PAID</b>                     | <u>\$ 888,000</u>     | <u>\$ 563,998</u>   |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID, AND  
CHANGES IN FUND BALANCE - BUDGET TO ACTUAL  
RECREATION FUND

For the Year Ended April 30, 2020

|   | <b>Appropriations</b> | <b>Original and<br/>Final Budget</b> | <b>Actual</b> |
|---|-----------------------|--------------------------------------|---------------|
| <b>REVENUES COLLECTED</b>   |                       |                                      |               |
| Real estate taxes   | \$                    | 570,002                              | \$ 567,604    |
| Intergovernmental revenues  |                       | -                                    | 10,000        |
| Charges for services  |                       | 158,700                              | 149,275       |
| Contributions and donations   |                       | 11,000                               | 4,135         |
| Other income  |                       | 25,000                               | 18,029        |
| Investment income   |                       | 2,500                                | 3,927         |
|   |                       | 767,202                              | 752,970       |
| <b>EXPENDITURES PAID</b>  |                       |                                      |               |
| General administration  | \$                    | 616,500                              | 441,715       |
| Recreation programs   |                       | 170,000                              | 90,615        |
|   |                       | 786,500                              | 532,330       |
|   |                       |                                      | 443,932       |
| <b>EXCESS (DEFICIENCY) OF REVENUES<br/>COLLECTED OVER EXPENDITURES PAID</b> |                       | 234,872                              | 309,038       |
| <b>OTHER FINANCING SOURCES (USES)</b>                                       |                       |                                      |               |
| Transfers (out)   |                       | (300,000)                            | (234,872)     |
|   |                       |                                      | (329,593)     |
|   |                       | (234,872)                            | (329,593)     |
| <b>NET CHANGE IN FUND BALANCE</b>   |                       | \$ -                                 | (20,555)      |
| <b>FUND BALANCE, MAY 1</b>  |                       |                                      | 138,146       |
| <b>FUND BALANCE, APRIL 30</b>   |                       |                                      | \$ 117,591    |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

**SCHEDULE OF DETAILED REVENUES COLLECTED - BUDGET AND ACTUAL  
RECREATION FUND**

For the Year Ended April 30, 2020

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|                                 | <b>Original and<br/>Final Budget</b> | <b>Actual</b>     |
|---------------------------------|--------------------------------------|-------------------|
| <b>REVENUES COLLECTED</b>       |                                      |                   |
| Real estate taxes               | \$ 570,002                           | \$ 567,604        |
| Intergovernmental               | -                                    | 10,000            |
| Charges for services            |                                      |                   |
| Fees                            | 113,700                              | 115,753           |
| Rentals                         | 45,000                               | 33,522            |
| Total charges for services      | 158,700                              | 149,275           |
| Contributions and donations     | 11,000                               | 4,135             |
| Other income                    | 25,000                               | 18,029            |
| Investment income               | 2,500                                | 3,927             |
| <b>TOTAL REVENUES COLLECTED</b> | <b>\$ 767,202</b>                    | <b>\$ 752,970</b> |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF DETAILED EXPENDITURES PAID - BUDGET AND ACTUAL  
RECREATION FUND

For the Year Ended April 30, 2020

|                                     | <b>Appropriations</b> | <b>Original and<br/>Final Budget</b> | <b>Actual</b>     |
|-------------------------------------|-----------------------|--------------------------------------|-------------------|
| <b>EXPENDITURES PAID</b>            |                       |                                      |                   |
| General administration              |                       |                                      |                   |
| Personal services                   |                       |                                      |                   |
| Salaries                            | \$ 325,000            | \$ 255,065                           | \$ 241,104        |
| Fringe benefits                     | 60,000                | 43,700                               | 25,917            |
| Total personal services             | 385,000               | 298,765                              | 267,021           |
| Contractual services                |                       |                                      |                   |
| Professional services               | 9,000                 | -                                    | 6,162             |
| Utilities and cleaning              | 60,000                | 35,000                               | 29,886            |
| Maintenance, repairs, and insurance | 50,000                | 23,000                               | 24,109            |
| Communications                      | 50,000                | 41,100                               | 41,698            |
| Total contractual services          | 169,000               | 99,100                               | 101,855           |
| Other expenditures                  |                       |                                      |                   |
| Commodities                         | 50,000                | 42,350                               | 31,524            |
| Other expenditures                  | 2,500                 | -                                    | 872               |
| Capital outlay                      | 10,000                | 1,500                                | -                 |
| Total other expenditures            | 62,500                | 43,850                               | 32,396            |
| Total general administration        | 616,500               | 441,715                              | 401,272           |
| Recreation programs                 |                       |                                      |                   |
| Personal services                   |                       |                                      |                   |
| Salaries                            | 20,000                | 10,570                               | 761               |
| Fringe benefits                     | 5,000                 | -                                    | -                 |
| Total personal services             | 25,000                | 10,570                               | 761               |
| Contractual services                |                       |                                      |                   |
| Professional services               | 5,000                 | -                                    | -                 |
| Utilities/cleaning                  | 5,000                 | -                                    | -                 |
| Maintenance and repair/insurance    | 5,000                 | 1,000                                | 1,208             |
| Communications                      | 50,000                | 30,035                               | 12,919            |
| Total contractual services          | 65,000                | 31,035                               | 14,127            |
| Other expenditures                  |                       |                                      |                   |
| Commodities                         | 70,000                | 49,010                               | -                 |
| Capital outlay                      | 10,000                | -                                    | 27,772            |
| Total recreation programs           | 170,000               | 90,615                               | 42,660            |
| <b>TOTAL EXPENDITURES PAID</b>      | <b>\$ 786,500</b>     | <b>\$ 532,330</b>                    | <b>\$ 443,932</b> |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

**SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID, AND  
CHANGES IN FUND BALANCE - BUDGET TO ACTUAL  
SPECIAL RECREATION FUND**

For the Year Ended April 30, 2020

|                                     | <b>Appropriations</b> | <b>Original and<br/>Final Budget</b> | <b>Actual</b>     |
|-------------------------------------|-----------------------|--------------------------------------|-------------------|
| <b>REVENUES COLLECTED</b>           |                       |                                      |                   |
| Real estate taxes                   | \$                    | 3,501                                | \$ 3,497          |
| Investment income                   |                       | 100                                  | 506               |
|                                     |                       | 3,601                                | 4,003             |
| Total revenues collected            |                       | 3,601                                | 4,003             |
| <b>EXPENDITURES PAID</b>            |                       |                                      |                   |
| Current                             |                       |                                      |                   |
| General administration              |                       |                                      |                   |
| Professional services               | \$                    | 6,000                                | -                 |
| Maintenance, repairs, and insurance |                       | 75,000                               | 60,000            |
| Communications                      |                       | 12,000                               | 3,000             |
| Commodities                         |                       | 8,000                                | -                 |
| Capital outlay                      |                       | 25,000                               | -                 |
|                                     |                       | 126,000                              | 63,000            |
| Total expenditures paid             | \$                    | 126,000                              | 63,000            |
| NET CHANGE IN FUND BALANCE          |                       | \$ (59,399)                          | 2,613             |
| FUND BALANCE, MAY 1                 |                       |                                      | 694,436           |
| <b>FUND BALANCE, APRIL 30</b>       |                       |                                      | <b>\$ 697,049</b> |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
CAPITAL IMPROVEMENTS FUND

For the Year Ended April 30, 2020

|   | <u>Appropriations</u> | <u>Original and<br/>Final Budget</u> | <u>Actual</u> |
|---|-----------------------|--------------------------------------|---------------|
| <b>REVENUES COLLECTED</b>   |                       |                                      |               |
| Investment income   |                       | \$ 2,000                             | \$ 13,969     |
| Other revenue   |                       | 365,000                              | -             |
|   |                       | 367,000                              | 13,969        |
| <b>EXPENDITURES PAID</b>  |                       |                                      |               |
| General administration  |                       |                                      |               |
| Professional services   | \$ 40,000             | 11,000                               | 12,938        |
| Maintenance and repair  | 75,000                | 40,000                               | 12,925        |
| Communications  | 1,000                 | -                                    | 53            |
| Debt service  |                       |                                      |               |
| Interest  | -                     | -                                    | 49,495        |
| Principal   | -                     | -                                    | 135,000       |
| Capital outlay  | 550,000               | 475,000                              | 12,023        |
|   | \$ 666,000            | 526,000                              | 222,434       |
| <b>EXCESS (DEFICIENCY) OF REVENUES<br/>COLLECTED OVER EXPENDITURES PAID</b> |                       | (159,000)                            | (208,465)     |
| <b>OTHER FINANCING SOURCES (USES)</b>                                       |                       |                                      |               |
| Proceeds from bond issuance   |                       | -                                    | 371,470       |
|   |                       | -                                    | 371,470       |
| <b>NET CHANGE IN FUND BALANCE</b>   |                       | \$ (159,000)                         | 163,005       |
| <b>FUND BALANCE, MAY 1</b>  |                       |                                      | 672,853       |
| <b>FUND BALANCE, APRIL 30</b>   |                       |                                      | \$ 835,858    |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

**SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
BOND AND INTEREST FUND**

For the Year Ended April 30, 2020

|                                   | <b>Appropriations</b> | <b>Original and<br/>Final Budget</b> | <b>Actual</b>   |
|-----------------------------------|-----------------------|--------------------------------------|-----------------|
| <b>REVENUES COLLECTED</b>         |                       |                                      |                 |
| Real estate taxes                 |                       | \$ 375,287                           | \$ 373,236      |
| Investment income                 |                       | 2,500                                | 2,328           |
|                                   |                       | 377,787                              | 375,564         |
| <b>EXPENDITURES PAID</b>          |                       |                                      |                 |
| General administration            |                       |                                      |                 |
| Professional services             | \$ 30,000             | -                                    | -               |
| Debt service                      |                       |                                      |                 |
| Principal                         | 500,000               | 362,000                              | 361,360         |
| Interest and bond fees            | 25,000                | 11,000                               | 10,211          |
|                                   |                       | 373,000                              | 371,571         |
|                                   | \$ 555,000            | 373,000                              | 371,571         |
| <b>NET CHANGE IN FUND BALANCE</b> |                       | <b>\$ 4,787</b>                      | <b>3,993</b>    |
| <b>FUND BALANCE, MAY 1</b>        |                       |                                      | <b>2,968</b>    |
| <b>FUND BALANCE, APRIL 30</b>     |                       |                                      | <b>\$ 6,961</b> |

(See independent auditor's report.)

**NONMAJOR GOVERNMENTAL FUNDS**

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

COMBINING STATEMENT OF ASSETS, LIABILITIES, AND  
FUND BALANCES ARISING FROM CASH TRANSACTIONS  
NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended April 30, 2020

|  | Governmental      |                  | Special Revenue Funds |                  | Total<br>Nonmajor<br>Funds |
|--|-------------------|------------------|-----------------------|------------------|----------------------------|
|  | IMRF              | Liability        | Audit                 | Police           |                            |
| <b>ASSETS</b>                                  |                   |                  |                       |                  |                            |
| Cash   | \$ 142,231        | \$ 94,657        | \$ -                  | \$ 27,404        | \$ 264,292                 |
| Advance to other funds                         | -                 | 30               | -                     | -                | 30                         |
| <b>TOTAL ASSETS</b>                            | <b>\$ 142,231</b> | <b>\$ 94,687</b> | <b>\$ -</b>           | <b>\$ 27,404</b> | <b>\$ 264,322</b>          |
| <b>LIABILITIES AND FUND BALANCES</b>           |                   |                  |                       |                  |                            |
| <b>LIABILITIES</b>                             |                   |                  |                       |                  |                            |
| None   | \$ -              | \$ -             | \$ -                  | \$ -             | \$ -                       |
| <b>FUND BALANCES</b>                           |                   |                  |                       |                  |                            |
| Restricted                                     |                   |                  |                       |                  |                            |
| Pension payments                               | 142,231           | -                | -                     | -                | 142,231                    |
| Liability                                      | -                 | 94,687           | -                     | -                | 94,687                     |
| Police   | -                 | -                | -                     | 27,404           | 27,404                     |
| Total fund balances                            | 142,231           | 94,687           | -                     | 27,404           | 264,322                    |
| <b>TOTAL LIABILITIES AND<br/>FUND BALANCES</b> | <b>\$ 142,231</b> | <b>\$ 94,687</b> | <b>\$ -</b>           | <b>\$ 27,404</b> | <b>\$ 264,322</b>          |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES PAID,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended April 30, 2020

|   | Governmental      |                  | Special Revenue Funds |                  | Total<br>Nonmajor<br>Funds |
|---|-------------------|------------------|-----------------------|------------------|----------------------------|
|   | IMRF              | Liability        | Audit                 | Police           |                            |
| <b>REVENUES COLLECTED</b>   |                   |                  |                       |                  |                            |
| Real estate taxes   | \$ -              | \$ -             | \$ 11,402             | \$ 56,950        | \$ 68,352                  |
| Other income  | -                 | 7,354            | -                     | -                | 7,354                      |
| Total revenues collected  | -                 | 7,354            | 11,402                | 56,950           | 75,706                     |
| <b>EXPENDITURES PAID</b>  |                   |                  |                       |                  |                            |
| General administration  | 86,336            | 170,537          | 22,700                | 39,444           | 319,017                    |
| Park maintenance  | 19,554            | -                | -                     | -                | 19,554                     |
| Recreation programs   | 212               | -                | -                     | -                | 212                        |
| Total expenditures paid   | 106,102           | 170,537          | 22,700                | 39,444           | 338,783                    |
| EXCESS (DEFICIENCY) OF REVENUES<br>COLLECTED OVER EXPENDITURES PAID | (106,102)         | (163,183)        | (11,298)              | 17,506           | (263,077)                  |
| <b>OTHER FINANCING SOURCES (USES)</b>                               |                   |                  |                       |                  |                            |
| Transfers in  | -                 | -                | 11,298                | -                | 11,298                     |
| Total other financing sources (uses)                                | -                 | -                | 11,298                | -                | 11,298                     |
| NET CHANGE IN FUND BALANCES   | (106,102)         | (163,183)        | -                     | 17,506           | (251,779)                  |
| FUND BALANCES, MAY 1  | 248,333           | 257,870          | -                     | 9,898            | 516,101                    |
| <b>FUND BALANCES, APRIL 30</b>                                      | <b>\$ 142,231</b> | <b>\$ 94,687</b> | <b>\$ -</b>           | <b>\$ 27,404</b> | <b>\$ 264,322</b>          |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID, AND  
CHANGES IN FUND BALANCE - BUDGET TO ACTUAL  
ILLINOIS MUNICIPAL RETIREMENT FUND

For the Year Ended April 30, 2020

|   | <b>Appropriations</b> | <b>Original and<br/>Final Budget</b> | <b>Actual</b>     |
|---|-----------------------|--------------------------------------|-------------------|
| <b>REVENUES COLLECTED</b>   |                       |                                      |                   |
| None  | \$                    | -                                    | \$ -              |
| Total revenues collected  |                       | -                                    | -                 |
| <b>EXPENDITURES PAID</b>  |                       |                                      |                   |
| Current   |                       |                                      |                   |
| General administration  | \$ 122,055            | 123,683                              | 86,336            |
| Park maintenance  | 27,645                | 28,013                               | 19,554            |
| Recreation programs   | 300                   | 304                                  | 212               |
| Total expenditures paid   | \$ 150,000            | 152,000                              | 106,102           |
| EXCESS (DEFICIENCY) OF REVENUES<br>COLLECTED OVER EXPENDITURES PAID |                       | (152,000)                            | (106,102)         |
| <b>OTHER FINANCING SOURCES (USES)</b>                               |                       |                                      |                   |
| Transfers in  |                       | 341,956                              | -                 |
| Total other financing sources (uses)                                |                       | 341,956                              | -                 |
| NET CHANGE IN FUND BALANCE  |                       | \$ 189,956                           | (106,102)         |
| FUND BALANCE, MAY 1   |                       |                                      | 248,333           |
| <b>FUND BALANCE, APRIL 30</b>                                       |                       |                                      | <b>\$ 142,231</b> |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID, AND  
CHANGES IN FUND BALANCE - BUDGET TO ACTUAL  
PUBLIC LIABILITY INSURANCE FUND

For the Year Ended April 30, 2020

|   | <b>Appropriations</b> | <b>Original and<br/>Final Budget</b> | <b>Actual</b> |
|---|-----------------------|--------------------------------------|---------------|
| <b>REVENUES COLLECTED</b>                           |                       |                                      |               |
| Other income  | \$ 1,800              | \$ 7,354                             |               |
| Total revenues collected                            | 1,800                 | 7,354                                |               |
| <b>EXPENDITURES PAID</b>                            |                       |                                      |               |
| Current   |                       |                                      |               |
| General administration                              |                       |                                      |               |
| Personnel services                                  |                       |                                      |               |
| Workers' compensation and<br>unemployment insurance | \$ 150,000            | 78,000                               | 64,480        |
| Professional services                               | 45,000                | 8,000                                | 7,140         |
| Liability insurance                                 | 100,000               | 85,400                               | 82,529        |
| Communications                                      | 30,000                | 13,000                               | 5,372         |
| Commodities   | 10,000                | -                                    | 11,016        |
| Total general administration                        | 335,000               | 184,400                              | 170,537       |
| Capital outlay                                      | 50,000                | -                                    | -             |
| Total expenditures paid                             | \$ 385,000            | 184,400                              | 170,537       |
| <b>OTHER FINANCING SOURCES (USES)</b>               |                       |                                      |               |
| Transfers in  |                       | 341,957                              | 11,298        |
| Total other financing sources (uses)                |                       | 341,957                              | 11,298        |
| <b>NET CHANGE IN FUND BALANCE</b>                   |                       | \$ 159,357                           | (163,183)     |
| <b>FUND BALANCE, MAY 1</b>                          |                       |                                      | 257,870       |
| <b>FUND BALANCE, APRIL 30</b>                       |                       |                                      | \$ 94,687     |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID,  
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
AUDIT FUND

For the Year Ended April 30, 2020

|   | <u>Appropriations</u> | <u>Original and<br/>Final Budget</u> | <u>Actual</u> |
|---|-----------------------|--------------------------------------|---------------|
| <b>REVENUES COLLECTED</b>   |                       |                                      |               |
| Real estate taxes   | \$                    | 11,456                               | \$ 11,402     |
| Total revenues collected  |                       | 11,456                               | 11,402        |
| <b>EXPENDITURES PAID</b>  |                       |                                      |               |
| General administration  | \$                    | 31,000                               | 23,500        |
| Total expenditures paid   | \$                    | 31,000                               | 22,700        |
| EXCESS (DEFICIENCY) OF REVENUES<br>COLLECTED OVER EXPENDITURES PAID |                       | (12,044)                             | (11,298)      |
| <b>OTHER FINANCING SOURCES (USES)</b>                               |                       |                                      |               |
| Transfers in  |                       | 12,044                               | 11,298        |
| Total other financing sources (uses)                                |                       | 12,044                               | 11,298        |
| NET CHANGE IN FUND BALANCE  | \$                    | -                                    | -             |
| FUND BALANCE, MAY 1   |                       |                                      | -             |
| <b>FUND BALANCE, APRIL 30</b>                                       |                       |                                      | <b>\$ -</b>   |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID,  
AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
POLICE FUND

For the Year Ended April 30, 2020

|                               | <b>Appropriations</b> | <b>Original and<br/>Final Budget</b> | <b>Actual</b>    |
|-------------------------------|-----------------------|--------------------------------------|------------------|
| <b>REVENUES COLLECTED</b>     |                       |                                      |                  |
| Real estate taxes             | \$                    | 57,283                               | \$ 56,950        |
| Total revenues collected      |                       | 57,283                               | 56,950           |
| <b>EXPENDITURES PAID</b>      |                       |                                      |                  |
| Current                       |                       |                                      |                  |
| General administration        |                       |                                      |                  |
| Personnel services            | \$                    | 75,000                               | 45,000           |
| Professional services         |                       | 15,000                               | -                |
| Utilities and cleaning        |                       | 5,000                                | 1,800            |
| Maintenance and repair        |                       | 10,000                               | 3,000            |
| Communications                |                       | 5,000                                | -                |
| Commodities                   |                       | 15,000                               | 4,600            |
| Capital outlay                |                       | 50,000                               | -                |
| Total expenditures paid       | \$                    | 175,000                              | 54,400           |
| NET CHANGE IN FUND BALANCE    |                       | \$ 2,883                             | 17,506           |
| FUND BALANCE, MAY 1           |                       |                                      | 9,898            |
| <b>FUND BALANCE, APRIL 30</b> |                       |                                      | <b>\$ 27,404</b> |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

**SCHEDULE OF DETAILED OPERATING REVENUE COLLECTED - BUDGET AND ACTUAL  
GOLF COURSE FUND**

For the Year Ended April 30, 2020

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|   | <b>Original and<br/>Final Budget</b> | <b>Actual</b>     |
|---|--------------------------------------|-------------------|
| <b>OPERATING REVENUES COLLECTED</b>       |                                      |                   |
| Charges for services                      | \$ 976,900                           | \$ 540,631        |
| Rental                                    | 69,500                               | 95,637            |
| Other receipts                            | 43,600                               | 46,056            |
| <b>TOTAL OPERATING REVENUES COLLECTED</b> | <b>\$ 1,090,000</b>                  | <b>\$ 682,324</b> |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

SCHEDULE OF DETAILED OPERATING EXPENSES - BUDGET AND ACTUAL  
GOLF COURSE FUND

For the Year Ended April 30, 2020

|  | <u>Appropriations</u> | <u>Original and<br/>Final Budget</u> | <u>Actual</u>     |
|--|-----------------------|--------------------------------------|-------------------|
| <b>OPERATING EXPENSES</b>  |                       |                                      |                   |
| Golf course operations expenses paid                                 |                       |                                      |                   |
| Personal   |                       |                                      |                   |
| Salaries   | \$ 400,000            | \$ 294,000                           | \$ 273,906        |
| Fringe benefits  | 60,000                | 22,000                               | 18,883            |
| Total personal   | <u>460,000</u>        | <u>316,000</u>                       | <u>292,789</u>    |
| Contractual services   |                       |                                      |                   |
| Professional services  | 30,000                | -                                    | 400               |
| Utilities and cleaning   | 50,000                | 34,000                               | 34,134            |
| Maintenance, repairs, and insurance                                  | 30,000                | 17,000                               | 23,099            |
| Communications   | 50,000                | 23,000                               | 32,495            |
| Other expenditures   | 5,000                 | -                                    | -                 |
| Total contractual services   | <u>165,000</u>        | <u>74,000</u>                        | <u>90,128</u>     |
| Commodities  | <u>330,000</u>        | <u>270,400</u>                       | <u>282,527</u>    |
| Capital outlay   | <u>75,000</u>         | <u>-</u>                             | <u>-</u>          |
| Total golf course operations expenses paid                           | <u>1,030,000</u>      | <u>660,400</u>                       | <u>665,444</u>    |
| Golf course maintenance expenses paid                                |                       |                                      |                   |
| Personal   |                       |                                      |                   |
| Salaries   | 225,000               | 178,605                              | 151,498           |
| Fringe benefits  | 40,000                | 8,250                                | 7,918             |
| Total personal   | <u>265,000</u>        | <u>186,855</u>                       | <u>159,416</u>    |
| Contractual services   |                       |                                      |                   |
| Professional services  | 9,000                 | 2,750                                | 483               |
| Utilities and cleaning   | 75,000                | 37,500                               | 28,923            |
| Maintenance, repairs, and insurance                                  | 75,000                | 40,000                               | 19,890            |
| Communications   | 6,000                 | 3,200                                | 2,983             |
| Other expenditures   | 10,000                | -                                    | -                 |
| Total contractual services   | <u>175,000</u>        | <u>83,450</u>                        | <u>52,279</u>     |
| Commodities  | <u>200,000</u>        | <u>144,180</u>                       | <u>118,619</u>    |
| Total golf course maintenance expenses paid<br>before capital outlay | <u>640,000</u>        | <u>414,485</u>                       | <u>330,314</u>    |
| Capital outlay   | <u>25,000</u>         | <u>-</u>                             | <u>-</u>          |
| Total golf course maintenance expenses paid                          | <u>665,000</u>        | <u>414,485</u>                       | <u>330,314</u>    |
| <b>TOTAL OPERATING EXPENSES EXCLUDING DEPRECIATION</b>               | <u>\$ 1,695,000</u>   | <u>\$ 1,074,885</u>                  | <u>\$ 995,758</u> |

(See independent auditor's report.)

**FOSS PARK DISTRICT  
NORTH CHICAGO, ILLINOIS**

NOTES TO SUPPLEMENTARY INFORMATION

April 30, 2020

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**BUDGETS AND BUDGETARY ACCOUNTING**

Budgetary Controls

The budget for all funds is prepared on the cash basis of accounting, which is the same basis that is used in financial reporting. This allows for comparability between budget and actual amounts. The District's budget identified revenues and expenditures in broad categories.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. The District's Executive Director submits to the Board of Commissioners a proposed operating budget for the fiscal year commencing the following May 1. The operating budget includes proposed expenditures and the means of financing them.
- b. A public hearing is held at the District's office to obtain taxpayer comments.
- c. The budget is legally adopted through a passage of resolution.
- d. The District's Executive Director is authorized to transfer up to 10% of the total budget between departments within any fund; however, any revisions that alter the total expenditure of any fund must be approved by the Board of Commissioners.
- e. Formal budgetary integration is employed as a management control device during the year for the General Corporate Fund, all special revenue and capital projects funds, and the Golf Course Fund.

The appropriations may be amended by the Board of Commissioners. There were no amendments to the budget for the year ended April 30, 2020.